

*Ontario*  
MINISTRY OF TREASURY, ECONOMICS & INTERGOVERNMENTAL AFFAIRS

# HALDIMAND · NORFOLK STUDY

## FACTS & FIGURES

*[General publications]*

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# Facts and Figures

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Publications

**Supplementary Information  
to**

**Threshold of Change:  
(1) Land and Development**

**and**

**Threshold of Change:  
(2) Local Government**

*Haldimand-Norfolk Study 1972*



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# Introduction

The Haldimand-Norfolk Study was established in 1969 by the Honourable W. Darcy McKeough, Minister of Municipal Affairs. The results obtained from this study have been published in two reports: *Threshold of Change: (1) Land and Development* presents an outline development plan for the two counties, while *Threshold of Change: (2) Local Government* contains recommendations for the restructuring of municipal government in the Study Area.

This publication, *Facts and Figures*, is designed to provide supplementary information to that contained in the Study reports, and to support with hard data the recommendations made for a new system of local government. The facts presented here should be interesting and useful to government officials at all levels, to commercial and industrial developers, and to all who might be interested in the Study Area for the purpose of helping to shape its future or of making private or public investments there. *Facts and Figures* contains no conclusions, recommendations, or projections.

Sincere appreciation is accorded to the many people whose contributions of information made possible the detail presented herein: government officials in the Ministry of Treasury, Economics and Intergovernmental Affairs and other departments; municipal administrators in the study area; and members

of the Haldimand-Norfolk Joint Study Committee. Naturally, the responsibility for the accuracy of the presentation of this information rests with the Study team itself.

To provide the reader of this data book with sufficient information while avoiding inundation with facts and figures, summaries were prepared from the raw data collected from the numerous sources. Should greater detail be required on particular points, this can be obtained from the files of the Study lodged with the Ontario Ministry of Treasury, Economics and Intergovernmental Affairs.

Most of the census data used in *Facts and Figures* is dated 1966 and 1961, as only preliminary, limited data was available from Statistics Canada for the 1971 Census at the time of printing. Also, when research for the Study was started in 1969, the most recent information available was from 1968. Current data was used wherever possible, without duplicating work already carried out. Certainly the data contained herein should not be considered dated, even though in some cases it is six years old; it has been used to describe main characteristics and relationships that have not undergone substantial change in the Study Area in more recent years.



# The Area and its People

The Haldimand-Norfolk study area encompasses approximately 1,122 square miles and contains a population of about 86,000. The data presented in this section indicates the distribution of the population between the two counties, its age and sex characteristics, and population changes over the past sixty years within and between counties.

This and other information is given in the following map and tables:

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MAP 1-1

THE STUDY AREA

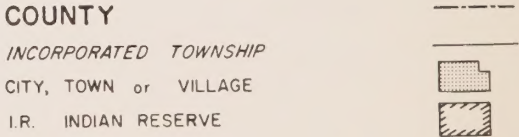


Table 1-1

**Acreage and Population in Haldimand County, 1968**  
**(Taxable and tax-exempt acreage, land and water; Total acreage; and Population per total land acreage)**

Municipality	Taxable acreage			Tax-exempt acreage			Total acreage	Total land acreage	Popula- tion	Population per total land acreage
	Land	Water	Total	Land	Water	Total				
Towns										
Caledonia	586	—	586	204	120	324	910	790	2,944	3.72
Dunnville	665	—	665	443	46	489	1,154	1,108	5,279	4.76
Villages										
Cayuga	794	300	1,094	—	—	—	1,094	794	1,039	1.30
Hagersville	486	—	486	56	—	56	542	542	2,222	4.09
Jarvis	466	—	466	45	—	45	511	511	861	1.68
Townships										
Canborough	21,375	—	21,375	277	—	277	21,652	21,652	1,261	0.05
Cayuga, N.	33,582	—	33,582	89	—	89	33,671	33,671	1,526	0.04
Cayuga, S.	13,298	—	13,298	20	—	20	13,318	13,318	636	0.04
Dunn	14,791	—	14,791	529	—	529	15,320	15,320	1,195	0.07
Moulton	27,683	—	27,683	34	—	34	27,717	27,717	2,486	0.08
Oneida	33,491	—	33,491	21	—	21	33,512	33,512	1,602	0.04
Rainham	25,446	—	25,446	89	—	89	25,535	25,535	1,925	0.07
Seneca	41,149	—	41,149	7,979	—	7,979	49,128	49,128	2,356	0.04
Sherbrooke	4,947	—	4,947	350	—	350	5,297	5,297	417	0.07
Walpole	65,493	—	65,493	764	—	764	66,257	66,257	3,882	0.05
County total	284,252	300	284,552	10,900	166	11,066	295,618	295,152	29,631	0.10

Source: Ontario Department of Municipal Affairs, Assessment Returns, January 1969.



Table 1-2

**Acreage and Population in Norfolk County, 1968**  
**(Taxable and tax-exempt acreage, land and water; Total acreage; and Population per total land acreage)**

Municipality	Taxable acreage			Tax-exempt acreage			Total acreage	Total land acreage	Popula- tion	Population per total land acreage
	Land	Water	Total	Land	Water	Total				
Towns										
Delhi	609	2	611	121	—	121	732	730	3,696	5.06
Port Dover	952	—	952	140	100	240	1,192	1,092	3,288	3.01
Simcoe	1,890	—	1,890	515	49	564	2,454	2,405	10,138	4.21
Waterford	566	—	566	62	22	84	650	628	2,460	3.91
Villages										
Port Rowan	632	—	632	—	—	—	632	632	841	1.33
Townships										
Charlotteville	59,363	—	59,363	8,814	—	8,814	68,177	68,177	6,169	0.09
Houghton	31,156	—	31,156	2,108	446	2,554	33,710	33,264	2,272	0.06
Middleton	41,575	—	41,575	2,672	—	2,672	44,247	44,247	3,897	0.08
Townsend	64,846	—	64,846	2,593	221	2,814	67,660	67,439	5,232	0.07
Walsingham, N.	39,763	—	39,763	1,789	—	1,789	41,552	41,552	2,907	0.06
Walsingham, S.	47,510	4,750	52,260	7,397	1,102	8,499	60,759	54,907	2,356	0.04
Windham	63,671	100	63,771	2,484	—	2,484	66,255	66,155	5,943	0.08
Woodhouse	32,930	—	32,930	1,177	—	1,177	34,107	34,107	2,859	0.08
County total	385,463	4,852	390,315	29,872	1,940	31,812	422,127	415,335	52,058	0.12

Source: Ontario Department of Municipal Affairs, Assessment Returns, January 1969.

Table 1-3

## Residential Units in Haldimand and Norfolk Counties, by Municipality, 1968

<i>Haldimand County</i>		<i>Norfolk County</i>	
<i>Municipality</i>	<i>Number of residential units</i>	<i>Municipality</i>	<i>Number of residential units</i>
<b>Towns</b>		<b>Towns</b>	
Caledonia	919	Delhi	1,257
Dunnville	1,801	Port Dover	1,323
		Simcoe	3,305
<b>Villages</b>		Waterford	779
Cayuga	351		
Hagersville	687	<b>Villages</b>	
Jarvis	256	Port Rowan	289
<b>Townships</b>		<b>Townships</b>	
Canborough	355	Charlotteville	2,355
Cayuga, N.	461	Houghton	632
Cayuga, S.	327	Middleton	1,173
Dunn	706	Townsend	1,469
Moulton	830	Walsingham, N.	809
Oneida	411	Walsingham, S.	1,495
Rainham	1,450	Windham	1,633
Seneca	646	Woodhouse	1,142
Sherbrooke	476		
Walpole	2,006		
<b>Total</b>	<b>11,682</b>	<b>Total</b>	<b>17,661</b>

Note: The number of residential units includes cottages whether or not inhabited year-round.

Source: Ontario Department of Municipal Affairs, Assessment Returns, January 1969.

Table 1-4

**Population, Square Miles, Population per Square Mile for Haldimand and Norfolk Counties and the Province of Ontario, 1911, 1931, 1951, 1961, and 1966**  
**(Population of the counties as percentage of the population of Ontario)**

	<i>Total Haldimand and Norfolk</i>	<i>Population as percentage of Ontario population</i>	<i>Haldimand</i>	<i>Population as percentage of Ontario population</i>	<i>Norfolk</i>	<i>Population as percentage of Ontario population</i>	<i>Ontario</i>
Area (square miles)	1,122		488		634		344,092
<b>Population</b>							
1911	48,672	1.92	21,562	0.85	27,110	1.07	2,527,000
1931	52,787	1.53	21,428	0.62	31,359	0.91	3,432,000
1951	66,846	1.46	24,138	0.53	42,708	0.93	4,598,000
1961	78,672	1.26	28,197	0.45	50,475	0.81	6,236,000
1966	80,598	1.16	30,020	0.43	50,578	0.73	6,961,000
<b>Population per square mile</b>							
1911	43.4		44.2		42.8		7.3
1931	47.0		43.9		49.5		9.9
1951	59.6		49.5		67.4		13.3
1961	70.1		57.8		79.6		18.1
1966	71.8		61.5		79.8		20.2

Note: The population and population density figures on this table trace the decline of the area population since 1911 as a percentage of the population of Ontario. Although the population has increased in the two counties, the rate of increase has been slower than the rate for Ontario as a whole.

1971 figures are not provided because population data for Indian reserves (as part of Haldimand's total) was not available at the time of publication.

Source: Dominion Bureau of Statistics, Census of Population, 1966.



Table 1-5

**Population Changes, Urban and Rural, 1961 to 1966,  
Haldimand and Norfolk Counties**

<i>Population type</i>	<i>1961</i>		<i>1966</i>		<i>Actual change 1961 to 1966</i>		<i>Percentage change 1961 to 1966</i>	
	<i>Haldimand</i>	<i>Norfolk</i>	<i>Haldimand</i>	<i>Norfolk</i>	<i>Haldimand</i>	<i>Norfolk</i>	<i>Haldimand</i>	<i>Norfolk</i>
Total population	28,197	50,415	30,020	50,578	1,823	163	6.4	0.2
Urban	9,454	17,406	11,327	19,031	1,873	1,625	19.8	9.3
Rural total	18,743	33,009	18,693	31,547	— 50	—1,462	— 0.3	— 4.4
— Non-farm	9,843	18,388	10,439	17,608	596	— 780	6.1	— 4.2
— Farm	8,900	14,621	8,254	13,939	— 646	— 682	— 7.3	— 4.7

Source: Dominion Bureau of Statistics, Census of Population, 1966.

Table 1-6

**Population Analysis by Sex and Age Group, Haldimand and Norfolk Counties,  
1951 and 1956**

Age group	1951						1956					
	Haldimand		Norfolk		Haldimand and Norfolk		Haldimand		Norfolk		Haldimand and Norfolk	
	M	F	M	F	M	F	M	F	M	F	M	F
0-4	1,465	1,371	2,463	2,348	3,928	3,719	1,633	1,537	2,688	2,689	4,321	4,226
5-9	1,216	1,145	2,074	2,042	3,290	3,187	1,452	1,420	2,454	2,400	3,906	3,820
10-14	972	892	1,859	1,780	2,831	2,672	1,208	1,175	2,026	2,045	3,234	3,220
15-19	825	811	1,637	1,666	2,462	2,477	887	825	1,768	1,773	2,655	2,598
20-24	824	770	1,603	1,474	2,427	2,244	716	742	1,477	1,530	2,193	2,272
25-29	777	819	1,574	1,617	2,351	2,436	811	796	1,597	1,533	2,408	2,329
30-34	844	803	1,384	1,407	2,228	2,210	747	838	1,558	1,603	2,305	2,441
35-39	839	806	1,370	1,405	2,209	2,211	856	831	1,341	1,457	2,197	2,288
40-44	743	670	1,420	1,346	2,163	2,016	822	757	1,367	1,409	2,189	2,166
45-49	710	633	1,416	1,273	2,126	1,906	767	720	1,407	1,306	2,174	2,026
50-54	632	624	1,404	1,123	2,036	1,747	711	623	1,372	1,238	2,083	1,861
55-59	587	624	932	908	1,519	1,532	586	615	1,297	1,065	1,883	1,680
60-64	546	499	814	762	1,360	1,261	553	587	865	860	1,418	1,447
65-69	491	506	678	638	1,169	1,144	495	497	764	718	1,259	1,215
70-74	375	388	536	510	911	898	413	445	539	558	952	1,003
75-79	259	240	318	333	577	573	255	284	406	363	661	647
80-84	110	161	184	198	294	359	150	150	173	235	323	385
85-89	57	72	65	106	122	178	48	78	76	98	124	176
90-94	9	18	17	19	26	37	13	17	22	36	35	53
95-	1	4	3	2	4	6	5	2	2	7	7	9
<b>Total</b>	<b>12,282</b>	<b>11,856</b>	<b>21,751</b>	<b>20,957</b>	<b>34,033</b>	<b>32,813</b>	<b>13,128</b>	<b>12,939</b>	<b>23,199</b>	<b>22,923</b>	<b>36,327</b>	<b>35,862</b>

Source: Dominion Bureau of Statistics, Census of Population, 1951 (22-13) and 1956 (18-13).

Table 1-7

**Population Analysis by Sex and Age Group, Haldimand and Norfolk Counties,  
1961 and 1966**

Age group	1961						1966					
	Haldimand		Norfolk		Haldimand and Norfolk		Haldimand		Norfolk		Haldimand and Norfolk	
	M	F	M	F	M	F	M	F	M	F	M	F
0-4	1,627	1,572	2,921	2,744	4,548	4,316	1,652	1,610	2,680	2,435	4,332	4,045
5-9	1,684	1,609	2,809	2,742	4,493	4,351	1,726	1,658	2,797	2,612	4,523	4,270
10-14	1,476	1,433	2,571	2,445	4,047	3,878	1,729	1,637	2,701	2,616	4,430	4,253
15-19	1,173	1,093	2,079	1,973	3,252	3,066	1,417	1,302	2,447	2,232	3,864	3,534
20-24	786	701	1,723	1,523	2,509	2,224	957	921	1,611	1,533	2,568	2,454
25-29	759	743	1,526	1,519	2,285	2,262	770	733	1,420	1,367	2,190	2,100
30-34	830	828	1,662	1,553	2,492	2,381	788	792	1,414	1,438	2,202	2,230
35-39	804	838	1,612	1,694	2,416	2,532	870	867	1,563	1,478	2,433	2,345
40-44	871	823	1,353	1,447	2,224	2,270	808	844	1,503	1,554	2,311	2,398
45-49	816	781	1,419	1,428	2,235	2,209	817	804	1,247	1,381	2,064	2,185
50-54	773	714	1,389	1,258	2,162	1,972	769	757	1,331	1,334	2,100	2,091
55-59	685	605	1,323	1,238	2,008	1,843	719	694	1,256	1,204	1,975	1,898
60-64	544	583	1,168	991	1,712	1,574	634	578	1,170	1,192	1,804	1,770
65-69	494	551	791	808	1,285	1,359	499	531	1,026	942	1,525	1,473
70-74	425	426	608	596	1,033	1,022	401	487	664	727	1,065	1,214
75-79	296	324	390	425	686	749	305	320	419	475	724	795
80-84	138	184	212	247	350	431	170	228	221	284	391	512
85-89	75	86	89	124	164	210	65	106	110	125	175	231
90-94	12	26	22	37	34	63	13	34	13	40	26	74
95+	2	7	8	8	10	15	2	6	4	12	6	18
<b>Total</b>	<b>14,270</b>	<b>13,927</b>	<b>25,675</b>	<b>24,800</b>	<b>39,945</b>	<b>38,727</b>	<b>15,111</b>	<b>14,909</b>	<b>25,597</b>	<b>24,981</b>	<b>40,708</b>	<b>39,890</b>

Source: Dominion Bureau of Statistics, Census of Population 1961 (22-13) and 1966 (21-13).



Table 1-8/a

## Population Analysis by Age Group and Municipality, Haldimand County, 1971

Municipality	Age group													
	No age	0	1	2	3	4	5	6	7-8	9-10	11-12	13-14	15-16	17-18
<b>Towns</b>														
Caledonia	9	17	67	76	58	58	64	69	139	145	120	115	120	106
Dunnville	17	26	88	87	68	78	73	94	228	197	194	215	197	197
<b>Villages</b>														
Cayuga	0	4	8	24	9	17	22	27	58	48	45	45	46	42
Hagersville	7	14	30	42	30	25	35	41	94	72	77	81	92	87
Jarvis	0	8	11	11	16	17	16	20	35	39	50	43	49	42
<b>Townships</b>														
Canborough	6	8	20	15	16	24	26	26	54	59	64	72	60	66
Cayuga, N.	2	6	21	33	31	26	18	38	59	74	70	71	73	72
Cayuga, S.	0	3	12	18	14	18	20	14	36	40	32	29	32	17
Dunn	2	11	18	19	23	12	17	34	58	65	54	49	50	54
Moulton	12	16	39	52	44	44	49	49	130	135	148	136	135	122
Oneida	6	7	30	23	25	27	30	27	84	87	94	97	90	83
Rainham	12	9	32	33	23	30	32	45	69	79	91	85	85	76
Seneca	10	10	38	65	53	44	59	59	126	138	117	129	109	101
Sherbrooke	2	4	7	5	6	9	10	10	22	31	27	13	16	22
Walpole	26	29	60	86	68	69	82	106	213	196	188	196	195	198
<b>Total</b>	<b>111</b>	<b>172</b>	<b>481</b>	<b>589</b>	<b>484</b>	<b>498</b>	<b>553</b>	<b>659</b>	<b>1,405</b>	<b>1,405</b>	<b>1,371</b>	<b>1,376</b>	<b>1,349</b>	<b>1,285</b>

Source: Ontario Department of Municipal Affairs, Assessment Returns, January, 1972.

Table 1-8/b

## Population Analysis by Age Group and Municipality, Haldimand County, 1971

Municipality	Age group									Total population
	19-20	21-25	26-35	36-45	46-55	56-60	61-65	66-69	70 and over	
Towns										
Caledonia	84	276	454	300	283	128	136	98	243	3,165
Dunnville	194	423	595	627	543	273	254	187	504	5,359
Villages										
Cayuga	25	77	119	111	97	58	45	36	96	1,059
Hagersville	81	189	268	225	240	110	96	73	187	2,196
Jarvis	34	78	90	99	86	49	47	31	93	964
Townships										
Canborough	39	77	125	158	125	58	67	42	70	1,277
Cayuga, N.	54	89	164	189	187	80	76	44	92	1,569
Cayuga, S.	17	41	85	85	67	26	30	25	51	712
Dunn	53	78	133	142	149	63	63	32	74	1,253
Moulton	90	183	308	331	251	117	91	69	165	2,716
Oneida	71	102	164	190	200	82	48	26	87	1,680
Rainham	77	131	211	195	208	112	105	72	161	1,973
Seneca	91	188	281	310	253	90	72	36	100	2,479
Sherbrooke	17	29	59	36	46	22	19	7	24	443
Walpole	152	224	482	415	441	202	151	110	236	4,125
Total	1,079	2,185	3,538	3,413	3,176	1,470	1,300	888	2,183	30,970

Source: Ontario Department of Municipal Affairs, Assessment Returns, January, 1972.

Table 1-9/a

## Population Analysis by Age Group and Municipality, Norfolk County, 1971

Municipality	Age Group													
	No age	0	1	2	3	4	5	6	7-8	9-10	11-12	13-14	15-16	17-18
<b>Towns</b>														
Delhi	21	19	50	55	51	61	35	53	121	109	125	107	127	127
Port Dover	18	18	44	45	49	45	62	50	118	129	132	129	135	110
Simcoe	98	65	120	178	154	156	166	182	374	363	374	378	379	385
Waterford	13	12	36	30	34	35	27	26	73	87	95	99	112	74
<b>Villages</b>														
Port Rowan	0	5	13	12	14	13	12	17	33	34	24	41	29	36
<b>Townships</b>														
Charlotteville	27	26	101	104	92	102	116	105	334	263	294	262	269	218
Houghton	10	21	39	51	44	33	50	52	90	97	101	112	107	106
Middleton	10	14	76	59	75	70	62	74	176	186	164	158	153	151
Townsend	15	32	95	114	102	107	123	120	237	262	296	291	274	286
Walsingham, N.	15	20	45	62	51	51	55	63	137	140	130	145	128	113
Walsingham, S.	12	17	37	46	28	43	40	42	107	108	111	109	112	102
Windham	16	29	84	96	91	110	105	128	247	243	272	262	297	254
Woodhouse	23	13	49	45	47	48	58	59	132	133	161	145	152	127
<b>County total</b>	<b>278</b>	<b>291</b>	<b>789</b>	<b>897</b>	<b>832</b>	<b>874</b>	<b>911</b>	<b>971</b>	<b>2,179</b>	<b>2,154</b>	<b>2,279</b>	<b>2,238</b>	<b>2,274</b>	<b>2,089</b>

Source: Department of Municipal Affairs, Assessment Returns, January, 1972.



Table 1-9/b

## Population Analysis by Age Group and Municipality, Norfolk County, 1971

Municipality	Age group									Total population
	19-20	21-25	26-35	36-45	46-55	56-60	61-65	66-69	70 and over	
Towns										
Delhi	125	258	361	388	415	226	238	238	447	3,757
Port Dover	118	240	383	364	329	194	178	120	286	3,296
Simcoe	371	894	1,199	1,161	1,134	538	565	370	856	10,460
Waterford	100	175	252	246	275	146	114	113	244	2,418
Villages										
Port Rowan	23	55	93	78	83	40	53	38	106	852
Townships										
Charlotteville	206	384	724	665	580	252	219	149	297	5,789
Houghton	100	179	250	262	199	78	62	48	124	2,215
Middleton	142	273	523	480	463	183	182	130	238	4,042
Townsend	225	366	674	682	607	254	204	151	258	5,775
Walsingham, N.	111	204	343	340	265	125	116	79	137	2,875
Walsingham, S.	103	156	238	268	277	99	81	71	135	2,342
Windham	219	427	673	765	625	217	211	166	294	5,831
Woodhouse	106	228	334	356	399	167	117	70	180	3,149
County total	1,949	3,839	6,047	6,055	5,651	2,519	2,340	1,743	3,602	52,801

Source: Department of Municipal Affairs, Assessment Returns, January, 1972.

Table 1-10

## Population Comparisons, Census Years 1911 to 1971, by Municipality, Haldimand County

<i>Municipality</i>	1911	1921	1931	1941	1951	1956	1961	1966	1971
<b>Towns</b>									
Caledonia	952	1,223	1,396	1,401	1,681	2,078 B	2,198 D	2,725	3,184
Dunnville	2,861	3,224	3,405	4,028	4,478	4,776 B	5,181	5,402	5,509
<b>Villages</b>									
Cayuga	736	784	721	709	719	772	897	1,031	1,083
Hagersville	1,106	1,169	1,385	1,455	1,746	1,964	2,075	2,169	2,281
Jarvis	510	485	506	591	652	733	783	824 B	965
<b>Townships</b>									
Canborough	1,021	997	875	891	971	1,064	1,114	1,263	1,303
Cayuga, N.	1,515	1,423	1,419	1,297	1,369	1,441	1,525	1,540	1,563
Cayuga, S.	717	591	586	588	626	592	587	637	741
Dunn	766	788	815	866	820	906	1,055	1,196	1,265
Moulton	1,818	1,609	1,607	1,619	1,871	1,923 C	2,160	2,403	2,798
Oneida	1,507	1,377	1,319	1,182	1,255	1,399	1,542	1,630	1,710
Rainham	1,858	1,731	1,700	1,640	1,563	1,669	1,790	1,835	2,003
Seneca	1,712	1,742	1,673	1,604	1,762	1,890 C	2,086	2,253	2,498
Sherbrooke	366	316	357	305	385	396	375	404	458
Walpole	3,568	3,311	3,235	3,316	3,650	3,790	4,083	3,947 C	4,451
<b>County sub-total</b>	<b>21,013</b>	<b>20,770</b>	<b>20,999</b>	<b>21,492</b>	<b>23,548</b>	<b>25,393</b>	<b>27,451</b>	<b>29,259</b>	<b>31,812</b>
Indian Reserves	549	517	429	362	590	674	746	761	*
<b>County total</b>	<b>21,562</b>	<b>21,287</b>	<b>21,428</b>	<b>21,854</b>	<b>24,138</b>	<b>26,067</b>	<b>28,197</b>	<b>30,020</b>	*
County total as percentage of Ontario total	0.85	0.73	0.62	0.58	0.53	0.48	0.45	0.43	*
<b>Urban total†</b>	<b>6,165</b>	<b>6,885</b>	<b>7,413</b>	<b>8,184</b>	<b>9,276</b>	<b>10,323</b>	<b>11,134</b>	<b>12,151</b>	<b>13,022</b>
Urban total as percentage of county total	28.59	32.34	34.60	37.45	38.43	39.59	39.49	40.48	*
<b>Township total</b>	<b>14,848</b>	<b>13,885</b>	<b>13,586</b>	<b>13,308</b>	<b>14,272</b>	<b>15,070</b>	<b>16,317</b>	<b>17,108</b>	<b>18,790</b>
Township total as percentage of county total	68.86	65.23	63.40	60.90	59.13	57.81	57.87	56.99	*
Indian reserves as percentage of county total	2.55	2.43	2.00	1.65	2.44	2.60	2.64	2.53	*

Notes: \* — Figures for 1971 were not available.

† — Towns and villages.

B — Annexation to

C — Annexation from

D — New municipality, or change of status.

Source: Department of Municipal Affairs, Ontario Population Statistics, 1967; also Statistics Canada, Census of Population, 1971, Preliminary Bulletins.

Table 1-11

## Population Comparisons, Census Years 1911 to 1971, by Municipality, Norfolk County

<i>Municipality</i>	1911	1921	1931	1941	1951	1956	1961	1966	1971
<b>Towns</b>									
Delhi	825	733	1,121	2,062	2,517 B	3,002 G	3,427 B	3,503 B	3,837
Port Dover	1,138	1,462	1,707	1,968	2,440	2,790 B	3,064 B	3,220 B	3,403
Simcoe	3,227	3,953	5,226	6,037	7,269 B	8,078 B	8,754 B	9,929 B	10,800
Waterford	1,083	1,123	1,213	1,342	1,745	1,908	2,221 G	2,379	2,418
<b>Villages</b>									
Long Point*	—	—	—	—	45	—	—	—	—
Port Rowan	721	672	689	661	793	766	787	771	862
<b>Townships</b>									
Charlotteville	2,962	2,750	3,289	3,708	4,623	4,988	5,380	5,334	5,715
Houghton	1,698	1,304	1,444	1,917	2,081	2,053	2,276	2,101	2,195
Middleton	2,335	2,057	2,505	2,667	3,178	3,556	3,917	3,835 C	4,113
Townsend	3,763	3,797	4,155	4,188	4,936	5,008 C	5,421 C	5,524	5,793
Walsingham, N.	1,862	1,482	2,047	2,303	2,549	2,862	2,920	2,835	2,935
Walsingham, S.	1,741	1,547	1,710	1,893	2,070	2,112 B	2,431	2,220	2,314
Windham	3,453	3,259	3,677	4,087	4,824 C	5,204 C	5,885 C	5,901	5,827
Woodhouse	2,302	2,227	2,576	2,778	3,638 C	3,795 C	3,992 C	3,026 C	3,451
<b>County total</b>	<b>27,110</b>	<b>26,366</b>	<b>31,359</b>	<b>35,611</b>	<b>42,708</b>	<b>46,122</b>	<b>50,475</b>	<b>50,578</b>	<b>53,663</b>
County total as percentage of Ontario total	1.07	0.90	0.91	0.94	0.93	0.85	0.81	0.73	0.69
<b>Urban total†</b>	<b>6,994</b>	<b>7,943</b>	<b>9,956</b>	<b>12,070</b>	<b>14,809</b>	<b>16,544</b>	<b>18,253</b>	<b>19,802</b>	<b>21,320</b>
Urban total as percentage of county total	25.80	30.13	31.75	33.89	34.68	35.87	36.16	39.15	39.72
<b>Township total</b>	<b>20,116</b>	<b>18,423</b>	<b>21,403</b>	<b>23,541</b>	<b>27,899</b>	<b>29,578</b>	<b>32,222</b>	<b>30,776</b>	<b>32,343</b>
Township total as percentage of county total	74.20	69.87	68.25	66.11	65.32	64.13	63.84	60.85	60.28

Notes: \* — Long Point was reported as a municipality for only one year, 1951.

† — Towns and villages.

B — Annexation to

C — Annexation from

G — Other changes in status

Source: Department of Municipal Affairs, Ontario Population Statistics, 1967; also Statistics Canada, Census of Population, 1971, Preliminary Bulletins.



Table 1-12

Population Percentage Change over Census Intervals, 1911 to 1971, by Municipality,  
Haldimand County

<i>Municipality</i>	<i>1911-1921</i>	<i>1921-1931</i>	<i>1931-1941</i>	<i>1941-1951</i>	<i>1951-1956</i>	<i>1956-1961</i>	<i>1961-1966</i>	<i>1966-1971</i>
<b>Towns</b>								
Caledonia	27.80	14.15	3.58	19.99	23.62	5.77	23.98	16.84
Dunnville	12.69	5.61	18.30	11.17	6.65	8.48	4.27	1.98
<b>Villages</b>								
Cayuga	6.52	- 8.04	- 1.66	1.41	7.37	16.19	14.94	5.04
Hagersville	5.70	18.48	5.05	20.00	12.49	5.65	4.53	5.16
Jarvis	- 4.90	4.33	16.80	10.32	12.42	6.82	5.24	17.11
<b>Townships</b>								
Canborough	- 2.35	-12.24	1.83	8.98	9.58	4.70	13.38	3.16
Cayuga, N.	- 6.07	- 0.28	- 8.60	5.55	5.26	5.83	0.98	1.49
Cayuga, S.	-17.57	- 0.85	0.34	6.46	- 5.43	- 0.84	8.52	16.32
Dunn	2.87	3.43	6.26	- 5.31	10.49	16.45	13.36	5.76
Moulton	-11.50	- 0.12	0.75	15.57	2.78	12.32	11.25	16.43
Oneida	- 8.63	- 4.21	-10.39	6.18	11.47	10.22	5.71	4.90
Rainham	- 6.84	- 1.79	- 3.53	- 4.70	6.78	7.25	2.51	9.15
Seneca	1.75	- 3.96	- 4.12	9.85	7.26	10.37	8.01	10.87
Sherbrooke	-13.66	12.97	-14.57	26.23	2.86	- 5.30	7.73	13.36
Walpole	- 7.20	- 2.30	2.50	10.07	3.84	7.73	- 3.33	12.76
Indian reserves	- 5.83	-17.02	-15.62	62.98	14.24	10.68	2.01	*
<b>Total county</b>	<b>- 1.28</b>	<b>0.66</b>	<b>1.98</b>	<b>10.45</b>	<b>7.99</b>	<b>8.17</b>	<b>6.47</b>	<b>*</b>
<b>Total towns and villages</b>	<b>11.68</b>	<b>7.67</b>	<b>10.40</b>	<b>13.34</b>	<b>11.29</b>	<b>7.86</b>	<b>9.13</b>	<b>7.16</b>
<b>Total townships</b>	<b>- 6.49</b>	<b>- 2.15</b>	<b>- 2.05</b>	<b>7.24</b>	<b>5.59</b>	<b>8.27</b>	<b>4.85</b>	<b>9.84</b>

Note: \* Figures for 1971 were not available.

Source: Based on Dominion Bureau of Statistics, Census of Population, 1911-1966; also Statistics Canada, Census of Population, 1971, Preliminary Bulletins.

Table 1-13

Population Percentage Change over Census Intervals, 1911 to 1971, by Municipality,  
Norfolk County

<i>Municipality</i>	<i>1911-1921</i>	<i>1921-1931</i>	<i>1931-1941</i>	<i>1941-1951</i>	<i>1951-1956</i>	<i>1956-1961</i>	<i>1961-1966</i>	<i>1966-1971</i>
<b>Towns</b>								
Delhi	- 11.20	52.93	83.94	22.07	19.27	14.16	2.22	9.53
Port Dover	28.47	16.75	15.28	23.98	14.34	9.82	5.09	5.68
Simcoe	22.49	32.20	15.51	20.41	11.13	8.37	13.42	8.77
Waterford	3.69	8.01	10.63	30.03	9.34	16.40	7.11	1.63
<b>Villages</b>								
Port Rowan	- 6.80	2.52	- 4.07	19.97	- 3.40	2.74	- 2.03	11.80
<b>Townships</b>								
Charlotteville	- 7.16	19.60	12.73	24.68	7.90	7.86	- 0.86	7.14
Houghton	-23.21	10.73	32.75	8.56	- 1.35	10.86	- 7.69	4.47
Middleton	-11.91	21.77	6.46	19.16	11.89	10.15	- 2.09	7.24
Townsend	0.90	9.42	0.79	17.86	1.46	8.25	1.90	4.86
Walsingham, N.	-20.41	38.12	12.50	10.68	12.28	2.03	- 2.91	3.52
Walsingham, S.	- 11.15	10.53	10.70	9.35	2.03	15.10	- 8.68	4.23
Windham	- 5.62	12.82	11.15	18.03	7.88	13.09	0.27	- 1.16
Woodhouse	- 3.26	15.67	7.84	30.96	4.32	5.19	-24.20	14.04
<b>Total county</b>	<b>- 2.75</b>	<b>18.93</b>	<b>13.55</b>	<b>19.93</b>	<b>7.99</b>	<b>9.44</b>	<b>0.20</b>	<b>6.09</b>
<b>Total towns and villages</b>	<b>13.56</b>	<b>25.34</b>	<b>21.23</b>	<b>22.69</b>	<b>11.71</b>	<b>10.33</b>	<b>8.48</b>	<b>7.66</b>
<b>Total townships</b>	<b>- 8.42</b>	<b>16.17</b>	<b>9.98</b>	<b>18.51</b>	<b>6.01</b>	<b>8.93</b>	<b>- 4.49</b>	<b>5.09</b>

Source: Based on Dominion Bureau of Statistics, Census of Population, 1911-1966; also Statistics Canada, Census of Population, 1971, Preliminary Bulletins.

The purposes of the following section are (1) to outline the existing local municipal organization in the two counties of Haldimand and Norfolk; and (2) to define the framework of the administration in an attempt to provide a basis for comparison among the various local municipalities. The functioning of the local municipal and county councils will be discussed, including committees of council and local boards. The term *local municipality* refers to incorporated towns, villages, and townships. In Haldimand and Norfolk counties, there are no cities or separated towns operating outside the county structure.

### County Council

County organization is superimposed on local municipal government by the Province. It has been noted that "counties are civil and judicial divisions of the state...classified as quasi-municipal corporations because they are called into existence by the province without reference to the wishes of the inhabitants".<sup>1</sup>

The elected reeves and deputy reeves of constituent local municipalities comprise the county council, headed by a warden who is elected by the county council members themselves. In Haldimand County, the office of warden traditionally alternates between the Liberal and Conservative parties. This is not the case in Norfolk.

Local municipal representation on county council varies according to the number of municipal electors of each municipality. A local municipality with municipal electors of less than 1,000 is entitled to representation by its reeve only, while a municipality with more than 1,000 municipal electors is entitled to representation by both its reeve and its deputy reeve.<sup>2</sup> Regardless of the number of electors, no municipality is permitted representation by more than these two persons. However, if a municipality has municipal electors exceeding 2,000 but less than 3,000, its reeve is allowed two votes; if a municipality has more than 3,000 municipal electors both its reeve and its deputy reeve are allowed two votes.<sup>3</sup>

Both county councils operate through committees of council. Haldimand County Council (see Figure 2-1) is divided into four major committees: Administration and Industrial and Economic Development, Finance, Good Roads, and Home for the Aged. The Administration and Industrial and Economic Development Committee deals with matters relating to the County Administration Building and its adjoining park, and with matters of policy related to industrial and economic development.

The Finance Committee reviews and authorizes payment of monthly county expenses,

and approves the county's budget as prepared by its Treasurer. It also determines whether or not, and in what amounts, grants will be paid to the various organizations that have applied for these, and arranges debenturing for county projects (such as Grandview Lodge, a home for the aged). The same Committee also sets construction safety standards. The County Engineer reports to the Good Roads Committee regarding road construction and maintenance and decides policy on land purchases for road construction. The Home for the Aged Committee administers Grandview Lodge.

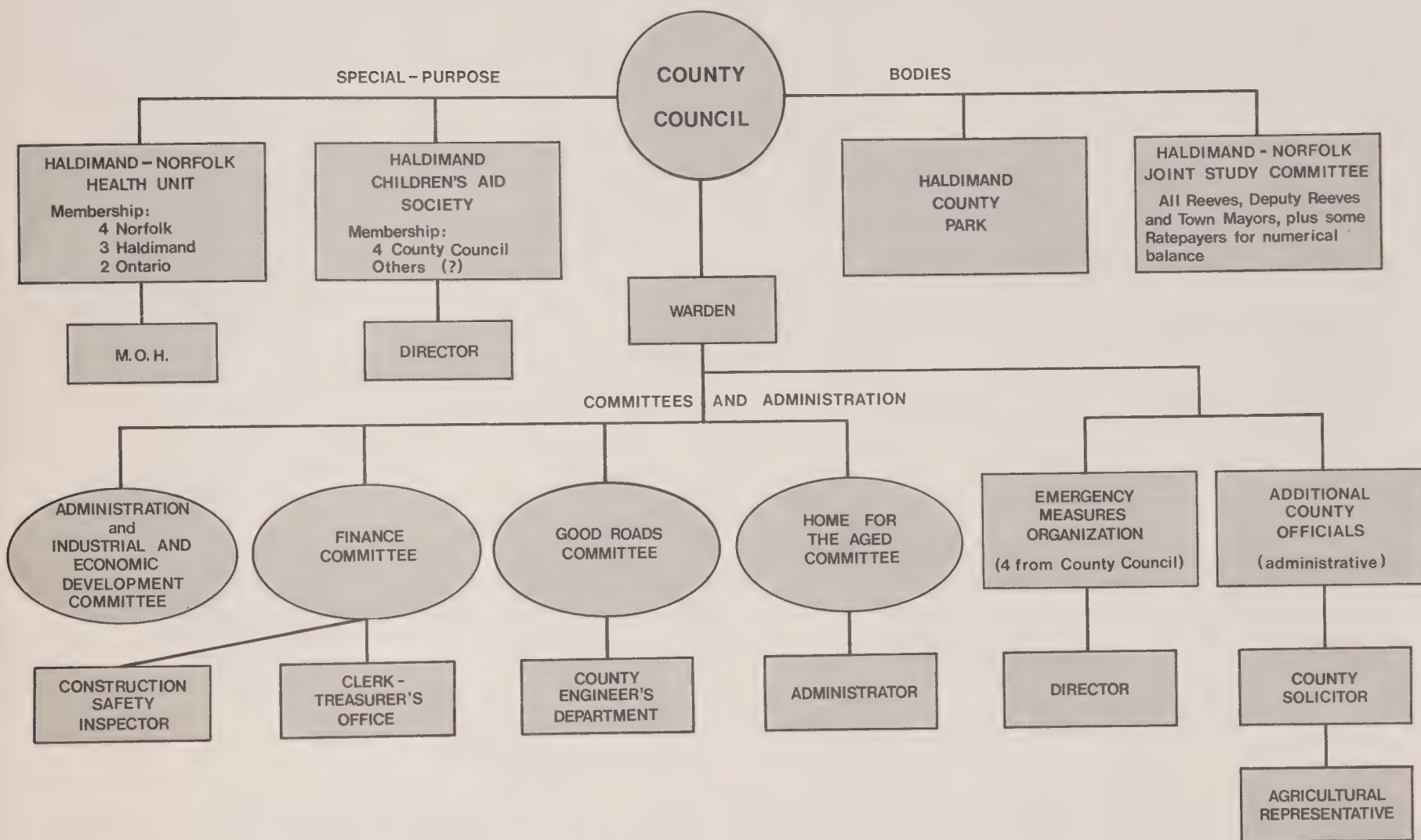
Norfolk County Council also is divided into four committees (see Figure 2-2): a Road Committee, two General Committees, and a Home for the Aged Committee. The Road Committee employs a road superintendent and the County Engineer's Department which is responsible for roads, traffic, and general engineering. General Committee I oversees the Forestry Department (forestry plots and road beautification), the Plumbing and Safety Department (inspections), and the Emergency Measures Organization Department (responsible for emergency programmes in the event

<sup>1</sup>Rogers, I. MacF., *The Law of Canadian Municipal Corporations*, 2nd edition, Carswell Co. Ltd., Toronto, 1971.

<sup>2</sup>The Municipal Act, R.S.O. 1970, c. 27

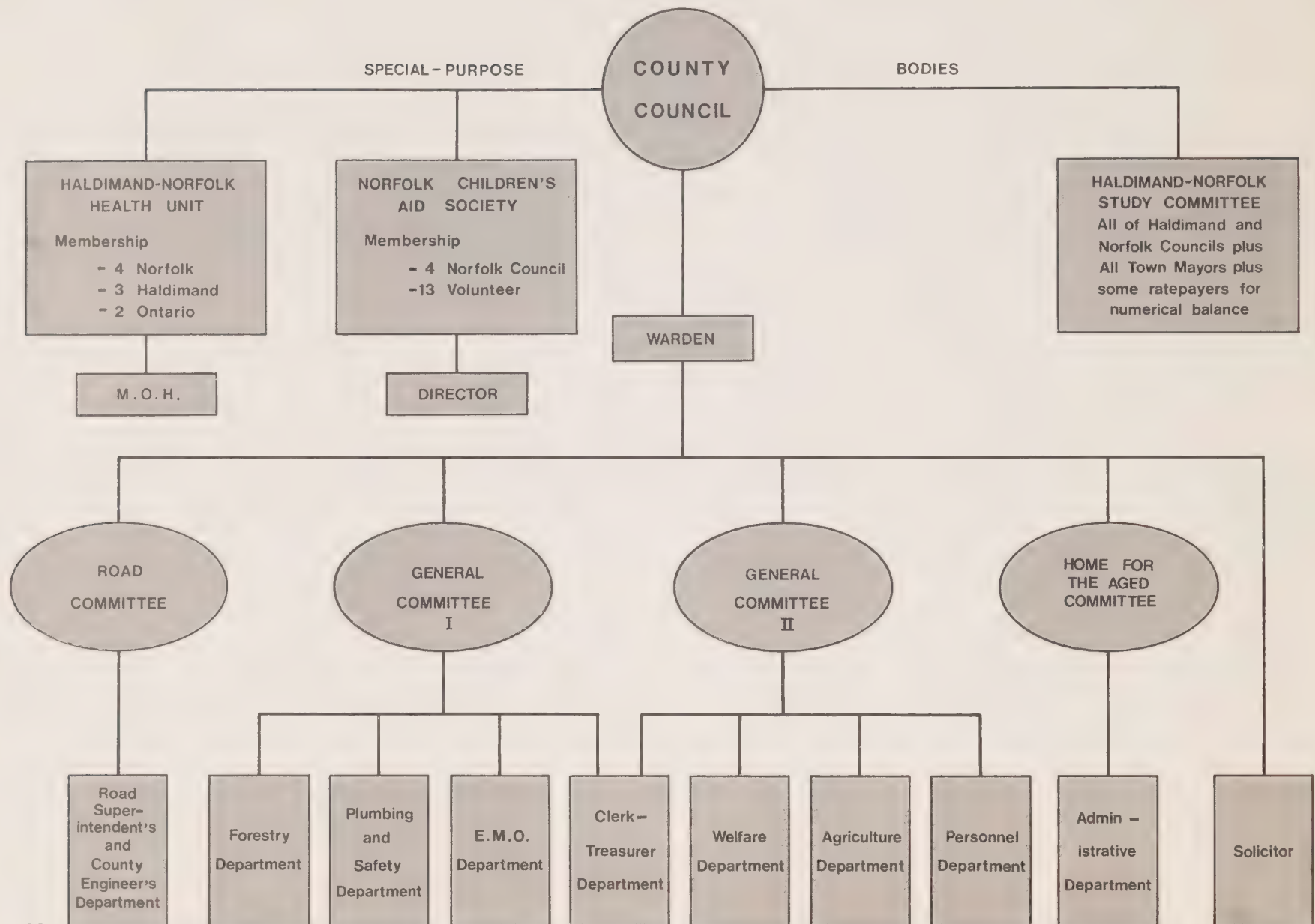
<sup>3</sup>*Ibid.*, 5 26 (2).

# ORGANIZATION CHART COUNTY OF HALDIMAND





# ORGANIZATION CHART COUNTY OF NORFOLK



of war or disaster). General Committee II is responsible for the Welfare Department (financial assistance to private welfare bodies, hospital costs for indigent persons), the Agricultural Department (aid to agriculture), and the County Personnel Department. Both General Committees together direct the Clerk-Treasurer's Department, whose function is to coordinate all county departments. The Home for the Aged Committee is responsible for the administration of Norview Home for the Aged.

Some county councillors are appointed to sit on boards such as the Children's Aid Society, the County Park Board, the two Hospital Boards, the Haldimand-Norfolk Health Unit, and the Southern Ontario Economic Development Council.

## Local Municipal Councils

The local municipal structure of Haldimand and Norfolk counties includes no cities, 6 towns, 4 villages, and 18 townships. Historically the township, generally formed out of territory having no previous local municipal organization, was the basic unit of local government in Ontario. An incorporated village or town is considered an urban municipality, separate from the township in which it is located.

The council of each of these local municipalities is composed of council members chosen by the municipal electors. All councils of townships or villages consist of five members: a reeve, the head of the council; a deputy reeve, if the municipality has at least 1,000 electors; and either three or four coun-

cillors, depending on whether or not the municipality is entitled to a deputy reeve. Town councils consist of a mayor, a reeve, and a deputy reeve, plus six or four councillors, depending on council's decision.

The size of councils throughout the area ranges from five to nine members. Examination of Table 2-1 indicates that the smaller the population, the greater is the representation on the council proportionate to the population. For example, the Township of Sherbrooke has a ratio of 92 persons per representative on local council and a ratio of 458 per vote at county-council level, while the Town of Simcoe, the largest in the area, has a ratio of 1,200 persons per representative at the local level and 2,700 per vote at the county level. Details are given in Table 2-1.

Terms of office vary in local municipalities throughout the two counties (see Table 2-2). Nineteen of the municipalities have a two-year term, while the remaining nine have three-year terms.<sup>4</sup> Of the six towns, all but one have two-year terms. The number of acclamations is high, particularly in the townships: 44 council members were acclaimed and only 26 were elected in the last election in the townships. In the villages, 9 were elected and 11 acclaimed, while in the towns 19 council members were elected and 20 acclaimed in the last election (Delhi is not included as information is not available). Remuneration to council members also varies across the region (see Table 2-2).

An examination of Table 2-3 indicates the wide variety of municipal officers. Every municipality has a clerk and treasurer (often

these two positions are combined). In some instances, these and other positions are filled on a part-time basis. Municipal officers have been divided into six general categories: general government, protection to persons and property, public works, social and family services, recreation, and community planning and development. Towns and villages average nine municipal officers each, while townships average eight. It appears that townships hire a larger number of officers in proportion to their population than do towns and villages. A good many of the municipal officers are hired on a part-time basis only, while some positions are filled by volunteers, often for little or no remuneration.

Remuneration of municipal officers falls into wide ranges and shows a great variety depending on the position and on the group of municipalities employing the officer (see Table 2-4). Averages for specific positions were not possible to calculate because salaries often are shared between two or more positions.

## Local Municipal Committees of Council

Committees of council, organized to make recommendations about municipal functions, exist in 14 of the 28 local municipalities in Haldimand and Norfolk counties, as shown in Table 2-5. This table lists the *functions* supervised by committees of council rather than the actual committees, because the committee structure varies among the municipali-

<sup>4</sup>Bill 77: The Municipal Elections Act was proclaimed on July 31, 1972. This Act standardized terms of municipal office at two years starting in 1972.

Table 2-1

**Composition of Local Municipal Councils and Vote/Population Relationships  
Haldimand and Norfolk Counties, 1971**

<i>Municipality</i>	<i>Population (1971)</i>	<i>Heads of council</i>	<i>No. of councillors</i>	<i>Total No. of council members</i>	<i>No. of votes at county council</i>	<i>Population per vote at county council</i>	<i>Population per council member</i>
<b>Towns</b>							
Caledonia	3,184	M,R,DR	4	7	2	1,592	454
Dunnville	5,509	M,R,DR	6	9	3	1,836	612
Delhi	3,837	M,R,DR	6	9	2	1,918	426
Port Dover	3,403	M,R,DR	4	7	2	1,702	486
Simcoe	10,800	M,R,DR	6	9	4	2,700	1,200
Waterford	2,418	M,R,DR	4	7	2	1,209	345
<b>Villages</b>							
Cayuga	1,083	R	4	5	1	1,083	216
Hagersville	2,281	R,DR	3	5	2	1,140	456
Jarvis	965	R	4	5	1	965	193
Port Rowan	862	R	4	5	1	862	172
<b>Townships</b>							
Canborough	1,303	R	4	5	1	1,303	260
Cayuga, N.	1,563	R	4	5	1	1,563	312
Cayuga, S.	741	R	4	5	1	741	148
Dunn	1,265	R	4	5	1	1,265	253
Moulton	2,795	R,DR	3	5	2	1,397	559
Oneida	1,710	R	4	5	1	1,710	342
Rainham	2,003	R,DR	3	5	2	1,001	401
Seneca	2,498	R,DR	3	5	2	1,249	499
Sherbrooke	458	R	4	5	1	458	92
Walpole	4,451	R,DR	3	5	4	1,112	890
Charlotteville	5,715	R,DR	3	5	4	1,428	1,143
Houghton	2,195	R,DR	3	5	2	1,097	439
Middleton	4,113	R,DR	3	5	2	2,056	822
Townsend	5,793	R,DR	3	5	3	1,931	1,159
Walsingham, N.	2,935	R,DR	3	5	2	1,467	587
Walsingham, S.	2,314	R,DR	3	5	3	771	463
Windham	5,827	R,DR	3	5	4	1,456	1,165
Woodhouse	3,451	R,DR	3	5	3	1,150	690
<b>Haldimand County</b>	<b>31,812*</b>	<b>Warden</b>	<b>22</b>	<b>22</b>			
<b>Norfolk County</b>	<b>53,663</b>	<b>Warden</b>	<b>25</b>	<b>25</b>			

Note: M—Mayor, R—Reeve; DR—Deputy Reeve; \*—Population of Indian reserves not included.

Source: Ontario Department of Municipal Affairs. Return of Elected and Appointed Officers of a Local Municipality for the Year 1971; also Statistics Canada, Census of Population, 1971, Preliminary Bulletins

Table 2-2

**Term of Office, Method of Appointment, and Remuneration for  
Local Municipal Council Members, Haldimand and Norfolk  
Counties, 1971**

Municipality	Term of office		Method of appointment		Remuneration	
	1971-1972 (2 years)	1970-1972 (3 years)	Elected	Acclaimed	Annual \$	Per diem \$
<b>Towns</b>						
Caledonia	X		M,4C	R,DR	M:850.00 R:600.00 DR:500.00 4C:400.00	— — — —
Dunnville		X	6C	M,R,DR	M:1200.00	10.00 R,DR,6C
Delhi		X	N.A.	N.A.	M:1500.00	20.00 R,DR,6C
Port Dover		X		M,R,DR,4C	M:900.00 R,DR,4C:300.00	— —
Simcoe		X	6C	M,R,DR	M:3000.00	20.00 R,DR,6C
Waterford		X	M,R	DR,4C	M:1300.00	15.00 R,DR,4C
<b>Villages</b>						
Cayuga		X	R	4C	R:450.00 4C:350.00	— —
Hagersville	X		DR,2C	R,1C	R:800.00 DR:500.00	— —
Jarvis	X			R,4C	3C:400.00 R:300.00 4C:200.00	— — —
Port Rowan	X		R,4C		—	20.00 R,4C
<b>Townships</b>						
Canborough		X	1C Appointed	R,3C	R:100.00 + 15 day	— 15.00 R,4C 15.00 R,4C
Cayuga, N.	X			R,4C	—	12.00 R,4C
Cayuga, S.	X			R,4C	—	12.00 R,4C
Dunn	X			R,4C	—	12.00 R,4C
Moulton	X			R,DR,3C	—	15.00 R,DR,3C
Oneida	X		R,4C		R:500.00 4C:350.00	— —
Rainham	X			R,DR,3C	—	15.00 R,DR,3C
Seneca	X			R,DR,3C	—	20.00 R,DR,3C
Sherbrooke		X	R,4C		—	15.00 R,4C
Walpole	X		R	DR,3C	—	20.00 R,DR,3C
Charlotteville	X		DR,3C	R	—	25.00 R,DR,3C
Houghton	X			R,DR,3C	—	20.00 R,DR,3C
Middleton	X			R,DR,3C	—	25.00 R,DR,3C
Townsend	X			R,DR,3C	—	25.00 R,DR,3C
Walsingham, N.	X			R,DR,3C	—	20.00 R,DR,3C
Walsingham, S.	X		R,3C	DR	—	25.00 R,DR,3C
Windham	X		3C	R,DR	—	25.00 R,DR,3C
Woodhouse	X		DR,3C	R	—	16.00 R,DR,3C

Note: M — Mayor; R — Reeve; DR — Deputy Reeve; C — Councillor (s).

Source: Ontario Department of Municipal Affairs. Return of Elected and Appointed Officers of a Local Municipality for the Year 1971.



Table 2-3

## Municipal Officers, 1971

Municipality	General government							Protection to persons and property							Public works							Social and family services	Recreation	Planning and develop-ment							
	Clerk	Treasurer	Dpty-Treas/Clerk	Auditor	Solicitor	Tax collector	Dog licences	Fire chief	Police chief	Constable	Building inspector	Sanitary inspector	Weed inspector	By-law enforcement	Fence viewers	Road superintendent	Road foreman	Engineer	Trench inspector	Drainage comm'r	Bd. of works foreman	Town foreman	Sect'y-Treas.-hydro comm.	Water comm.	Welfare admin.	Welfare officer	Comm. centre adm.	Recr. director	Plan. officer	Plan. consultants	Zoning administrator
<b>Towns</b>																															
Caledonia	X	*		0	0	*		0	X								X	0							*						
Dunnville	X	*	*	0	0	*		0	X		X							0				X		X							
Delhi	X	*	X	0	0			X	X													X		X							
Port Dover	X			0	0			0	X		0		0					0			X				0						
Simcoe	X	*	*	F	F			0	X		0										X			X				X	0		
Waterford	0	*		0				V	X							X	HR							0				X		0	
<b>Villages</b>																															
Cayuga	X	*		0	0	*					F			F		X			*		*										
Hagersville	X	*		F	F	*		0		X	0							F		X		*		X						F	
Jarvis	0	*		X	F			X								X						0		X							
Port Rowan	0	*		0				V						X		X								0							
<b>Townships</b>																															
Canborough	0	*		F	X	0	F	V			X					0				0				*		0					
Cayuga, N.	X	*		0	X			X								X								X							
Cayuga, S.	0	0		0		0					F	F				HR									0						
Dunn	0	0		0	0	0				HR	0					HR									0						
Moulton	X	*		0	F	*		V								X			HR					X							
Oneida	0	*		0		*										X									*						
Rainham	X	*		X	F			V								X								*		*					
Seneca	X	*		X	X	*					HR		HR			X							*	*							
Sherbrooke	X	*		X	X						HR					X									HR						
Walpole	X	*		X	X			0			HR				0	X								0	0						
Charlotteville	X	*		F	F		X	0			*					X		0						X							
Houghton	X	*				X		F			X		X	X		X			X					0							
Middleton	X	*		0		*		X								X														X	
Townsend	0	*	0	X				V								X								X							
Walsingham, N.	X	X		X	F	X	F	X			F					X		F						X							
Walsingham, S.	X	*		X	F	*										X								*							
Windham	X	*		X	X			0			X					X		F	X					X						*	
Woodhouse	X	X		X	X		X				X		X	X		X									X						

Note X—municipal officer with remuneration; 0—part time; V—volunteer (with or without pay); HR—hourly rate; \*—salary included elsewhere; F—fees only.

Source: Ontario Department of Municipal Affairs, Return of Elected and Appointed Officers of a Local Municipality for the Year 1971.

Table 2-4

## Annual remuneration of municipal officers, 1971 (Dollars)

<i>Group of municipalities</i>		<i>Clerk-Treasurer</i>	<i>Auditor</i>	<i>Fire chief</i>	<i>Police chief or constable</i>	<i>Building inspector</i>	<i>Road superintendent or foreman</i>	<i>Welfare administrator or officer</i>
Towns	from	3,400 —	1,100 —	300 —	8,800 —	500 —	N.A.	1,100 —
	to	15,000	1,600	3,500	11,000	6,900		7,000
Villages	from	2,100 —	600 —	N.A.	N.A.	N.A.	5,200 —	N.A.
	to	8,900	700				6,600	
Townships	from	1,300	100 —	N.A.		N.A.	1,600 —	100 —
	to	9,700	1,300				8,500	7,200

Note: Ranges were established where salaries for more than two municipal officers were available in one group of municipalities. Salaries for part-time positions are included.

Source: Ontario Department of Municipal Affairs, Return of Elected and Appointed officers of a Local Municipality for the Year 1971.

Table 2-5

# Functions of Local Municipal Committees of Council, Haldimand and Norfolk Counties, 1971

Municipality	General government	Protection to persons and property	Public works	Health	Social and family services	Recreation	Community planning and development	Finance	General	Total number of committees
	Administration Printing Insurance Town hall Buildings Ct. of revision Licences	Fire Police Weed control Lighting Beach Pond Prot'n. persons & property Reforestation	Sewers Sanitation Garbage Property Rds., sts., sdwks. Public works Lights Drainage	Health Water Market	Welfare	Pks., comm. cntrs. Comm. services	Comm. planning Planning board Industrial board	Finance	Gen comm Exec. comm.	
<b>Towns</b>										
Caledonia	*	* *	* * *		*			*		3
Dunnville	* * *	* *	* *	* * *	*	*	*		*	6
Delhi		* *	* *		*	*	* *	*		9
Port Dover	* *	* *	*		*			*	**	9
Simcoe	*		*					*		3
Waterford	* *	* *	* *	*	*					6
<b>Villages</b>										
Cayuga	x	*	* * *	*				*		8
Hagersville		*	* *	*	*		* *	*		4
Jarvis	* *	* *	* *	*	*	*				6
Port Rowan										0
<b>Townships</b>										
Canborough										0
Cayuga, N.										0
Cayuga, S.										0
Dunn		*	* *					*		4
Moulton										0
Oneida										0
Rainham										0
Seneca										0
Sherbrooke										0
Walpole			*					*		2
Charlotteville										0
Houghton										0
Middleton										0
Townsend	*	* *	*							4
Walsingham, N.		*	**							2
Walsingham, S.										0
Winham	*	*	* *							5
Woodhouse										0

Note: In many cases, one committee of council covers more than one function; therefore, the total number of committees often does not agree with the total number of asterisks inserted for each municipality.

Source: Ontario Department of Municipal Affairs, Return of Elected and Appointed Officers of a Local Municipality for the Year 1971.

ties and because, in many cases, one committee of council is accountable for more than one function.

It is interesting to note that all of the towns and all but one of the villages (Port Rowan) operate within the committee framework, while only 5 of the 18 townships have formed committees of council. This could indicate either that most of the townships do not require the services of such committees or that some functions are supervised by yet another institution in the local municipal structure—special-purpose local boards.

### Special-Purpose Bodies

Throughout this section, the terms *special-purpose body*, *local board*, and *commission* are used interchangeably. The Department of Municipal Affairs Act defines a local board as follows: "Local Board means a school board, public utility commission, transportation commission, public library, board of park management, local board of health, board of commissioners of police, planning board or any other board, commission, committee, body or local authority established or exercising any power or authority under any general or special act with respect to any of the affairs or purposes including school purposes of a municipality or of two or more municipalities, or parts thereof."<sup>5</sup>

Most local boards exhibit the following characteristics:

- (1) They are public bodies in that they are formed as a result of general vote or are commissioned by local councils, by the provincial government, or by other special-purpose bodies.

- (2) They operate at the local or regional level, but outside the normal municipal structure.
- (3) They have a single function or a limited range of functions.
- (4) They receive at least part of their revenue from the municipal and/or provincial government, or from user charges.

Local special-purpose bodies are distinguished from committees of council by the fact that they are established as separate entities by legislation, while committees of council are set up by the municipal council. In addition, local boards or commissions generally comprise more "citizen" members than council members. The citizen members of some boards are elected by the residents of the municipality, while others are appointed by local council from among themselves or from outside council. In some cases, the head of the local municipal council is an *ex officio* member of a local board; in other cases, another member of council may be appointed to represent the municipal corporation. Many, if not most, local boards have greater financial autonomy than do council committees. In most cases, special or limited functions for more than one municipality are handled by a local board (such as the Conservation Authority). Exceptions to this include the Haldimand County Home for the Aged Committee, which is a Committee of County Council.

A wide variety of local boards operate in the counties of Haldimand and Norfolk. Their functions and territorial jurisdictions vary greatly, making it difficult—if not impossible

in many cases—to determine which board has authority in a particular area. Examination of Table 2-6 reveals many examples of this, one of which derives from the numbers and types of planning boards found throughout the two counties. For instance, the Dunnville and District Planning Board, a joint planning area and board, serves the local municipalities of Dunnville, Dunn, Moulton, Canborough, and Sherbrooke. In addition, Dunnville and Canborough have active subsidiary planning boards and Dunn has an inactive one. Moulton and Sherbrooke do not have subsidiary boards.

The Township of Townsend is another case in point. Part of this township falls under the jurisdiction of the Simcoe and Suburban Planning Board and part under the Waterford and Suburban Planning Board. The whole of the township is served by one subsidiary planning board and therefore is considered to be a subsidiary planning area. As a result, this subsidiary board must operate in conjunction with the two suburban planning boards, and it is conceivable that the policies of the two could conflict. In addition, each suburban planning board should have an official plan operating within the township boundaries. Such a situation makes it difficult to maintain a common set of standards or degree of control throughout the municipality.

Each local board has a significant degree of responsibility for the service suggested by its name. Through annual approvals, the municipal council usually exercises control of

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<sup>5</sup>The Department of Municipal Affairs Act, R.S.O. 1970, c. 118, s. 1 (d).



Table 2-6a

## Functions Carried Out by Local Boards, Haldimand and Norfolk Counties, 1971

Municipality	General	Government	Protection to persons and property	Public works	Sanitation and waste removal	Health	Social and family services	Recreation and community services										Community planning and development	Education
	Ct. of revision (drainage) Ct. of revision (local improvements)	Trustees: Police village	Fence Viewers Conservation authority <sup>1</sup>	Carillon Hydro-Electric Comm. PUC	Garbage	Health unit	Public housing Children's Aid Society	Monuments Parks Recreation areas Playgrounds Athletic fields Arenas Cemeteries Community centres Public libraries Museums Horticultural Society Recreation and parks Union Library Board Arenas Park management Community centres	S	S	S	S	S	S	S	S	S	S	S
	S S	M	S M	S S S	M	M	S M											S S S M M	M M M
<b>Towns</b>																			
Caledonia				*				* * * * * * * *									*	* * * *	
Dunnville			* *	*				* * * * *										* * *	
Delhi			*	*			*										*	IN	
Port Dover			*	*	*			* * * *										* *	
Simcoe			*	* *				* * * * * * *										* * * * *	
Waterford			*	*				* * * * * * *										* * *	
<b>Villages</b>																			
Cayuga			*	*				* * * *										* *	
Hagersville			2	*				* * * *										* * *	
Jarvis			*	*														*	
Port Rowan			*	*				* * * *											
<b>Townships</b>																			
Canborough			2					* *										* * *	
Cayuga, N.		*	* 3					* *										* *	
Cayuga, S.			* 2																
Dunn			* *					* *										IN *	
Moulton	*		* 2					*										*	

Notes: S — The local board named serves only one local municipality.

M — The local board named serves at least two local municipalities.

1 — Some local municipalities may belong to more than one conservation authority (number indicated).

2 — There are two police villages in the Township of Charlotteville.  
IN — Inactive.

Source: Based on results obtained from a questionnaire originated by the Haldimand-Norfolk Study and mailed to municipal clerks in October 1971.

Table 2-6b

## Functions Carried Out by Local Boards, Haldimand and Norfolk Counties, 1971

Municipality	General	Government	Protection to persons and property	Public works	Sanitation and waste removal	Health	Social and family services	Recreation and community services													Community planning and development	Education	
	Ct. of revision (drainage) Ct. of revision (local improvements)	Trustees: Police village	Fence Viewers Conservation authority <sup>1</sup>	Carillon Hydro-Electric Comm. PUC	Garbage	Health unit	Public housing Children's Aid Society	Monuments Parks Recreation areas Playgrounds Athletic fields Arenas Cemeteries Community centres Public libraries Museums Horticultural Society Recreation and parks Union Library Board Arenas Park management Community centres														Planning boards Comm. of Adjustment Industrial comm. Joint Planning Board Regional Dev. Council	Board of Education Separate School Board Advisory Voc. Comm.
	S S	M	S M	S S S	M	M	S M	S S S S S S S S S S S S S M M M M M M M														S S S M M	M M M
Townships (continued)																							
Oneida			* 2					* * * * *														* * * *	
Rainham		*	*																			* *	
Seneca			* 2																			* *	
Sherbrooke			* 2																			*	
Walpole		*	2																			* * *	
Charlotteville <sup>2</sup>	* *	**	* *																			* * *	
Houghton			* *																				*
Middleton			* *																			*	
Townsend			* 2																			* * *	
Walsingham, N.	*		* *					* * * * *														* *	
Walsingham, S.		*	*																			*	
Windham			* 2																			* * IN	
Woodhouse			* *																			* * * *	
Boards commissioned by Haldimand County			4				*															*	*
Boards commissioned by Norfolk County			*				*																* *
Joint Haldimand-Norfolk boards						*																	*

Notes: S — The local board named serves only one local municipality.

M — The local board named serves at least two local municipalities.

1 — Some local municipalities may belong to more than one conservation authority (number indicated).

2 — There are two police villages in the Township of Charlotteville.

IN — Inactive.

Source: Based on results obtained from a questionnaire originated by the Haldimand-Norfolk Study and mailed to municipal clerks in October 1971.



some aspects of finance, such as limits on capital and operating budgets, and the use of surpluses. In some cases, the Province has direct control of a local board through appointment of membership and/or its finances. For example, if the Province makes a grant to a conservation authority, it may appoint a representative to it. All regulations of the authority are subject to the approval of the Lieutenant Governor in Council. If a proposed project should extend into the future, Ontario Municipal Board approval would be required, at which time the OMB might impose conditions on the raising of money by debentures.

This fragmentation of power makes it difficult to assess which of, and to what degree, the various levels of government (or agency) is responsible for the various functions of local government, a situation that is further complicated by the lack of geographic correspondence between the boundaries of municipalities and local boards. It would appear that the existing system of local boards has effectively weakened local council's control of many functions, as exemplified by the following descriptions of eight local boards.

### **Libraries**

In the two counties, 17 library boards<sup>6</sup> exist: 4 in Haldimand and 13 in Norfolk (see Table 2-6). In addition, there are libraries in five high schools in Norfolk County and in four in Haldimand County. Public libraries are supported financially by the local municipality or municipalities for which the library board was established and by provincial grants. Provincial government grants—set at 65 cents per capita—are conditional upon the estab-

lishment of municipal or county boards, and this partially explains the large number of library boards in the two counties.

Two regional library boards are in operation in the area: Norfolk County falls under the jurisdiction of the Lake Erie Regional Library System, and Haldimand County is served by the Niagara Regional Library System. Regional library boards are financed by provincial grants amounting to 35 cents per capita, plus \$1.50 per square mile to a maximum of 100,000 square miles.<sup>7</sup> A regional board can be established only if five or more municipalities have agreed to cooperate and if these municipalities have a total population of at least 100,000 (one municipality must have a population of at least 15,000).<sup>8</sup> The purpose of these regional boards is to coordinate all aspects of the library system, thus improving the standards of library service. One benefit to users is the greater number of books and improved services available through inter-library loans.

While regional library services are financed primarily by provincial grants, the council of a municipality, at the request of the regional board, may levy a property rate if more money is required for library services.

### **Public Utilities Commission**

Public utilities are administered in towns and villages by either a local board/commission, or a committee of council (see Table 2-7). There are seven public utilities commissions operating in the urban areas of Haldimand and Norfolk counties, six of these in towns and one in a village; all are responsible for

supplying more than one service. Those services covered by local public utilities commissions may include electricity, water, and sanitary sewers. Where they are installed, sanitary sewers are the responsibility of council; water also is administered by council in three villages. Three of the villages have a hydro-electric commission, a board charged solely with the responsibility of supplying electricity.

None of the 18 townships has a local board for administering any of the utilities. Electricity is supplied to consumers directly by the Hydro-Electric Power Commission of Ontario. Water and sewage disposal needs are taken care of by private wells and septic tanks, making unnecessary the existence of a local board or committee of council.

### **Committee of Adjustment**

Where local municipalities have passed an appropriate by-law, the local council appoints a committee of adjustment to rule on minor variances to zoning by-laws; to extend legal non-conforming land uses; and to approve land severances. In Haldimand and Norfolk Counties, 16 of the 28 local municipalities have committees of adjustment. To date, neither county has established a land division committee.

### **Planning Boards**

Planning boards may be established through the application of one or more municipal

<sup>6</sup>Established under The Public Libraries Act.

<sup>7</sup>*Ibid.*

<sup>8</sup>The Public Libraries Act, R.S.O. 1970, c. 381.



Table 2-7

## Public Utility Administration, Haldimand and Norfolk Counties, 1971

<i>Municipality</i>	<i>Electricity</i>	<i>Water</i>	<i>Sanitary sewers</i>
<b>Towns</b>			
Caledonia	PUC	PUC	Council
Dunnville	PUC	PUC	Council
Delhi	PUC	PUC	Council
Port Dover	PUC	PUC	Council
Simcoe	PUC	PUC	Council
Waterford	PUC	PUC	Council
<b>Villages</b>			
Cayuga	Hydro-Electric Commission	Council	Council
Hagersville	Hydro-Electric Commission	Council	Council
Jarvis	Hydro-Electric Commission	Council	Council
Port Rowan	PUC	PUC	N/A

Notes The 18 townships do not have local public utility boards. Electricity is supplied directly by the Hydro Electric Power Commission of Ontario; water and sewage are handled privately.  
Source: Based on results obtained from a questionnaire originated by the Haldimand-Norfolk Study and mailed to municipal clerks in October 1971.

councils to the Minister of Economics and Intergovernmental Affairs. Board members are appointed by council to advise council on planning matters. As indicated in Table 2-6, within the two counties there are both individual planning boards, covering a single municipality, and joint planning boards, covering areas of more than one municipality. The complexity arising from the existence of different boards has already been discussed.

### **The Haldimand-Norfolk Health Unit**

All of the municipalities in both counties are served by the Haldimand-Norfolk Health Unit. The Board of Health, which governs the operations of the Unit, consists of elected representatives, usually reeves and deputy reeves, appointed by the county councils (four from Norfolk and three from Haldimand), and two provincial representatives (one representing each county) appointed by the Lieutenant Governor in Council. The board's function is to develop and maintain the policy of the Health Unit according to The Public Health Act, and to establish preventative health programmes for the area under its jurisdiction.

The Medical Officer of Health is appointed by the Board of Health and is its executive officer. Also on staff are 14 public health nurses under the supervision of an acting public-health nursing supervisor, 4 registered nurses, 1 chief public health inspector, 6 inspectors, 1 office manager, 1 secretary-treasurer, and 6 office workers.

### **Children's Aid Society**

Each of the two counties has a Children's Aid Society<sup>10</sup> that provides services in the general area of child welfare. These organizations are funded by both municipal and provincial governments (40 per cent and 60 per cent respectively, in most cases).

The CAS is administered by a board of directors composed of a minimum of four municipal representatives appointed by the county council<sup>11</sup> from among themselves, a president, one or more vice presidents, a secretary, a treasurer, and any other members as determined by the society. An executive committee of nine is elected by the board of directors from among the members of the board. The board must appoint a local director to be responsible to the board for the administration and enforcement of The Child Welfare Act.

In order to qualify for the 60 per cent provincial grants, the board of the CAS must submit financial estimates to the Provincial Government. Once approved, these estimates are submitted to all of the municipal councils in the area in which the society has jurisdiction, as these councils are responsible for 40 per cent of the operating costs.

### **Conservation Authorities**

Three separate conservation authorities—Niagara, Long Point, and Grand River—have jurisdiction within the two counties. Each covers territory outside Haldimand and Norfolk counties as well. Every municipality within the two counties is a member of at least one

authority, and 11 municipalities belong to more than one (see Table 2-7).

A conservation authority is established when two-thirds of the municipalities within a watershed area request the formation of such an authority. Most members are appointed by the respective councils of participating municipalities, while some are appointed by the Provincial Government.

### **Boards of Education**

New legislation in 1968 reorganized boards of education on a county basis and provided for the integration of public school boards and secondary school boards, effective January 1, 1969.<sup>12</sup> The Haldimand County Board had already—on its own initiative—reorganized on this basis on January 1, 1968. Each county now has a County Board of Education, although the Separate School Board is a joint, two-county body.

School boards are composed of elected trustees, who in turn employ their own administrative staff (see Table 2-8). A person is eligible to be elected or appointed as a trustee of the school board if he is a Canadian citizen, 18 years of age or older, a resident of the school district, and a ratepayer.<sup>13</sup> A member of council or an elected member of a local board of a municipality or county is *not* qualified to serve as a trustee on a school

<sup>10</sup>Established under The Child Welfare Act, R.S.O. 1970, c. 64.

<sup>11</sup>This applies only where the CAS is organized on a county basis.

<sup>12</sup>The Secondary Schools and Boards of Education Act, R.S.O. 1970, c. 425.

<sup>13</sup>*Ibid.*, s. 5 (1), as amended by An Act respecting Age of Majority and Accountability, S.O. 1971, c. 98.

Table 2-8

## Composition of School Boards and Chief Administrative Staff, 1971

<i>Name of board</i>	<i>Elected trustees</i>	<i>Chief administrative staff</i>		
		<i>Director</i>	<i>Superintendent</i>	<i>Business administrator</i>
Haldimand Board of Education	14	1	2	1
Norfolk Board of Education	16	1	4	1
Haldimand-Norfolk Separate School Board	12	1	0	1

Note: In the case of the Haldimand-Norfolk Separate School Board, the director is entitled Superintendent of Separate Schools.

Source: Ontario Ministry of Education, Niagara Region.

board.<sup>14</sup> Where boards of education are organized on a county basis, county council determines the municipality or municipalities to be represented by each trustee.<sup>15</sup>

Education finances are discussed in section 5 of this publication.

## Administration of Justice

Three levels of government are involved in the administration of justice. Judges are appointed by both the Provincial and the Federal governments. Municipal responsibility now is confined primarily to the provision of a police office by the council of every city and town<sup>16</sup>. The financial burden involved in providing county court houses, county jails, and registry offices has recently been assumed by the Province. Counties providing accommodation for the administration of justice prior to 1970 are to continue to do so until an agreement is reached whereby this function is transferred to the province.<sup>17</sup>

## Police Protection

Police protection in the two counties is provided by seven local forces (in each of the six towns, and one in the village of Hagersville), one county force (Norfolk), and the Ontario Provincial Police. All local forces (including the Norfolk County Police) are administered directly by their councils, rather than by separate police commissions. Local forces serve their local areas; the Norfolk County Police are responsible for policing county roads; other areas (all rural territories) are served by the three OPP detachments located in Simcoe, Cayuga, and Langton.

The OPP has not charged the municipalities for its services (see Table 2-9). As a result, the costs of policing have been borne only by the seven urban municipalities in the two counties (the townships have no police expenses). The per-capita cost of providing police services in 1970 varied considerably, from \$12.97 in Caledonia to \$27.61 in Delhi.

## Provincial Agencies Operating in the Two Counties

### Hydro-Electric Power Commission of Ontario

Although it is not a Crown corporation, the Hydro-Electric Power Commission of Ontario has extensive authority to produce and supply electric power throughout the province, as well as in neighbouring provinces and in some parts of the United States. The Commission provides power to consumers in two ways: it may make contracts with municipal hydro-electric commissions or public utilities commissions or systems operating their own distribution equipment to supply electric power; or it may provide power directly to rural consumers through what are known as rural operating areas.

### Ontario Water Resources Commission

Until recently, the Ontario Water Resources Commission was a Crown corporation, set up to control and regulate the establishment, construction, and maintenance of water and sewage works in Ontario. With the reorganization of the Government of Ontario, the Commission was dissolved and incorporated

within the Ministry of the Environment.<sup>18</sup> There appears to be little or no change, however, in the operation of water and sewage works.

## Other Provincial Agencies

Some regional offices of the Province of Ontario are located in the study area. In both Cayuga and Simcoe, offices have been established for the Ministries of Agriculture and Food, Justice, Correctional Services, Transportation and Communication, and for staff of the Haldimand-Norfolk Study of the Ministry of Treasury, Economics and Intergovernmental Affairs. There are other provincial government offices in Dunnville, Hagersville, Port Dover, and Port Rowan.

Numerous federal agencies and departments have offices in the area (such as the Post Office). It is felt that at present these have no direct relationship to the municipal structure. It is likely, however, that the Federal Government will be more directly involved in matters relating specifically to the Study Area in the near future.

<sup>14</sup>The Secondary Schools and Board of Education Act, *op. cit.*, s. 5 (2) (a).

<sup>15</sup>*Ibid.*, s. 38 (9).

<sup>16</sup>The Municipal Act, R.S.O. 1970, c.284.

<sup>17</sup>The Administration of Justice Act, R.S.O. 1970, c.351, s.3(1).

<sup>18</sup>Bill 27: An Act to Provide for the Reorganization of the Government of Ontario, 1972.



Table 2-9

## Police Structure, Administration, and Costs, Haldimand and Norfolk Counties, 1970.

<i>Police forces</i>	<i>No. On force</i>	<i>Administrative body</i>	<i>Municipal budget \$</i>	<i>Population served</i>	<i>Per-capita cost \$</i>
Norfolk County	4	County council	78,000.00	*	
Caledonia	4	Council	40,000.00	3,082	12.97
Delhi	6	Council	102,000.00	3,694	27.61
Dunnville	7	Council	91,600.00	5,442	16.83
Port Dover	7	Council	68,825.00	3,309	20.79
Simcoe	16	Council	202,168.00	10,453	19.34
Waterford	5	Council	49,400.00	2,421	20.40
Hagersville	4	Council	40,195.00	2,281	17.62
<b>Total</b>	<b>53</b>		<b>672,188.00</b>	<b>30,682</b>	<b>20.40</b>
<b>OPP detachments</b>					
Simcoe	31	OPP	0	32,855	
Cayuga	26	OPP	0	20,076	
Langton	1	OPP	0	**	
<b>Total</b>	<b>58</b>			<b>52,931</b>	

Note: \* — Police service oriented to county roads; \*\* — Population included with Simcoe detachment.

Source: Letter dated December 15, 1970, by Mr. W. F. Johnston, Advisor to the Ontario Police Commission, addressed to the Chairman of the Ontario Police Commission.

### 3

## Municipal Services Expenditures

This section consists of two tables and six maps presenting per-capita expenditures on various municipal services by municipalities. It is recognized that the amount of money spent on a service does not indicate whether a service is satisfactory or not; it is used, in conjunction with maps, only to provide a rough measure of comparison of municipalities within the study area. Generally, towns and villages spend more per capita on services than do townships.

After education, the largest per-capita spending appears under public works, sanitation, and waste removal, followed by protection to persons and property. Smaller expenditures are not shown on the maps, but they are detailed along with the exact amounts of spending in tables 3-1 and 3-2.

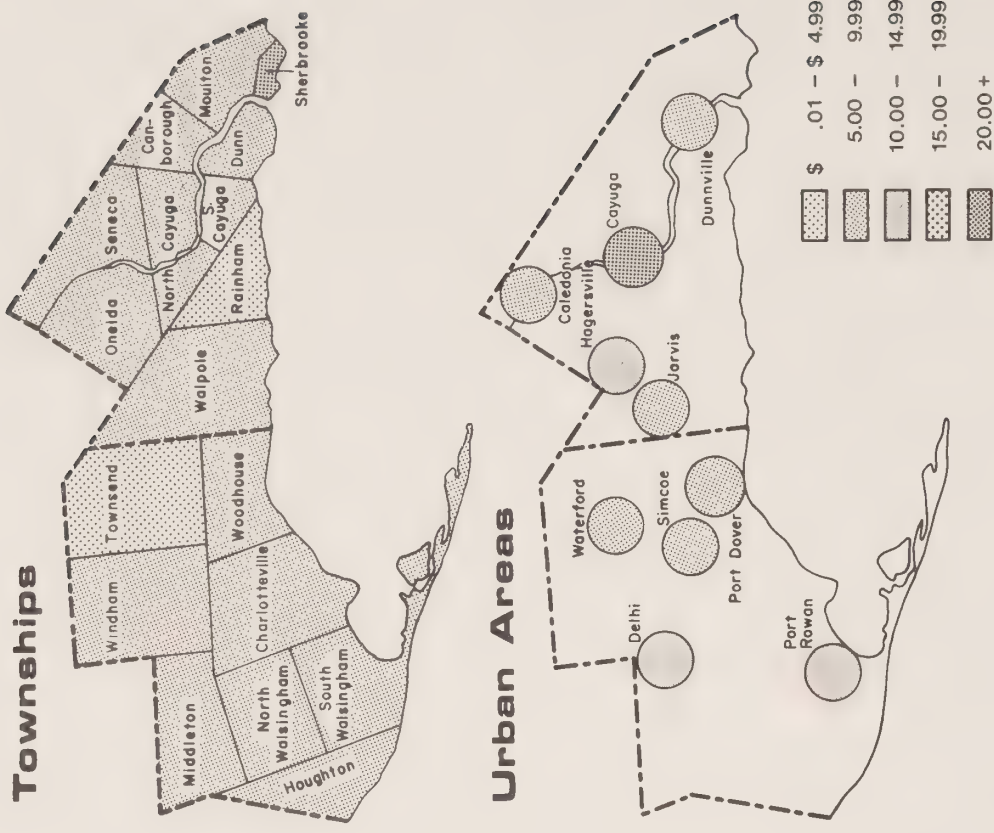
We must emphasize the limitations imposed by the study of expenditures for one year only. It is possible that expenditures in different years would place some municipalities in spending ranges different from those shown on these maps.

Data on expenditures is presented in the following tables and maps:

Table 3-1 Per-Capita Expenditures on Services, by Municipality, Haldimand County, 1968

Table 3-2	Per-Capita Expenditures on Services, by Municipality, Norfolk County, 1968
Map 3-1	General Government, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968
Map 3-2	Protection to Persons and Property, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968
Map 3-3	Public Works, Sanitation, and Waste Removal, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968
Map 3-4	Social and Family Services, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968
Map 3-5	Recreation and Community Services, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968
Map 3-6	Community Planning and Development, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968

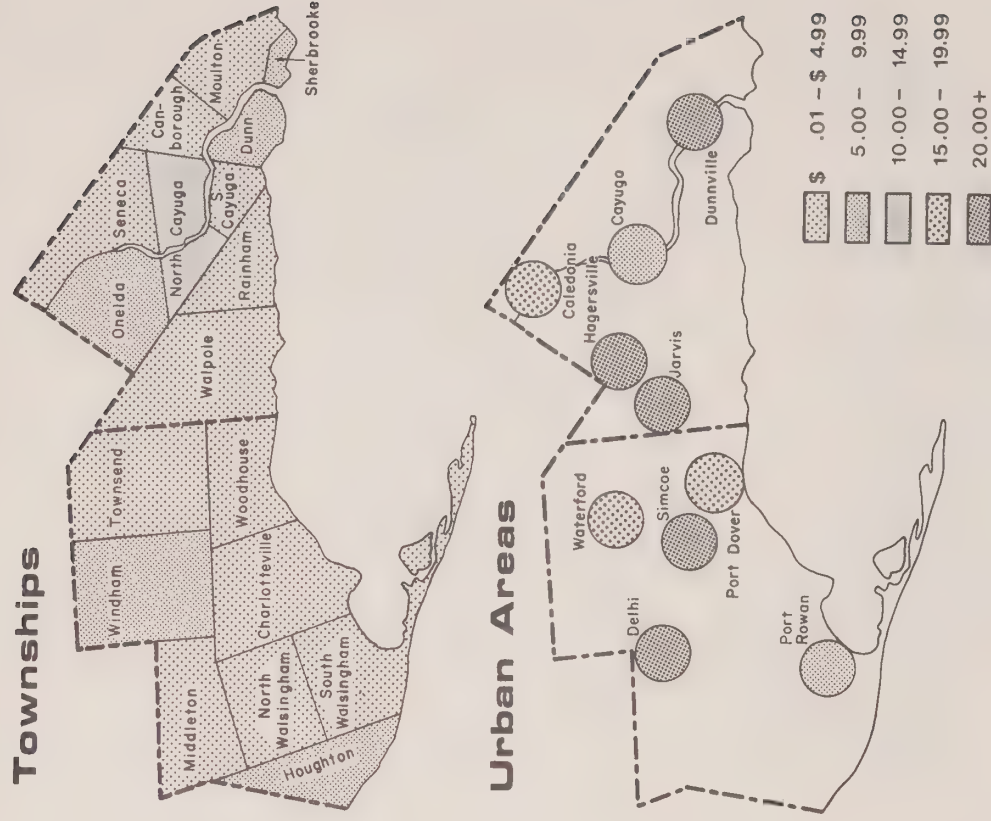
General Government, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968.



Note:

The per-capita expenditure on this service falls in the \$5.00-\$9.99 range for the majority of the townships and urban areas. In the townships, the exceptions to this are Sherbrooke (\$20.00+) and Townsend and Rainham (\$0.01-\$4.99), and in the urban areas, Cayuga (\$20.00+) and Hagersville, Delhi, and Port Rowan (\$10.00-\$14.99).

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.



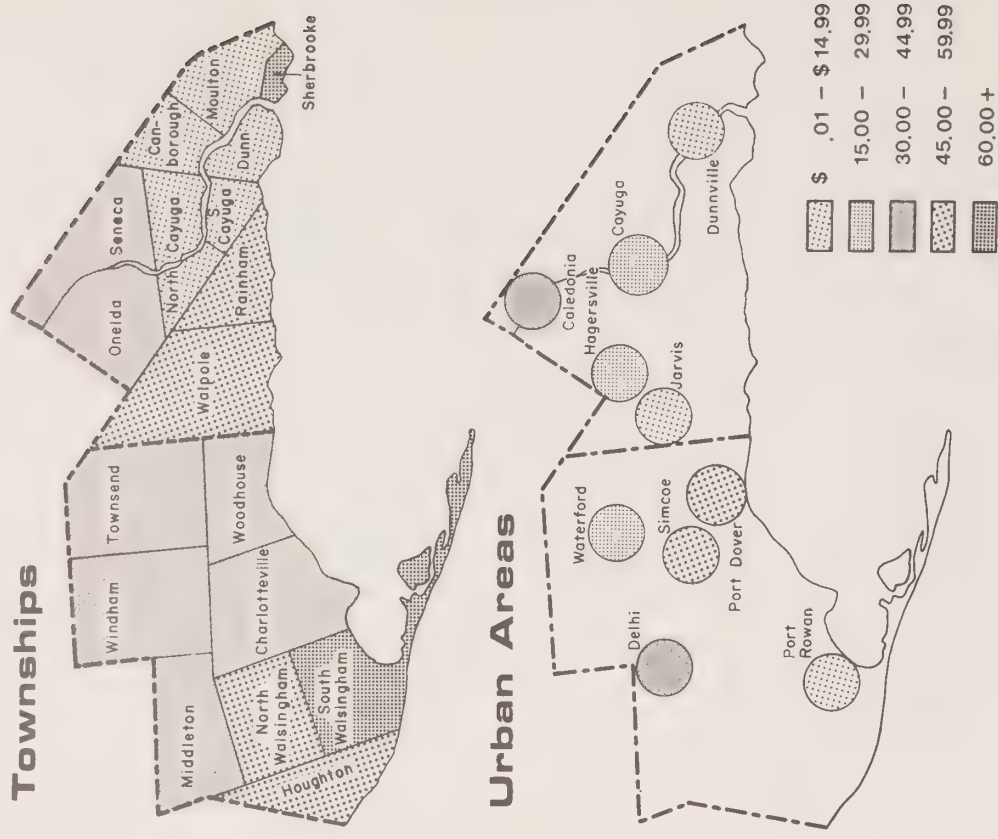
Note:

The majority of the townships are in the \$0.01-\$4.99 bracket in per-capita expenditures on this service, with the exception of Houghton, Windham, Onondaga, Dunn, Sherbrooke (\$5.00-\$9.99), and North Cayuga (\$10.00-\$14.99) townships. Most of the towns and villages are in the higher \$20.00+ and \$15.00-\$19.99 ranges, because of the cost of maintaining their own police forces.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.



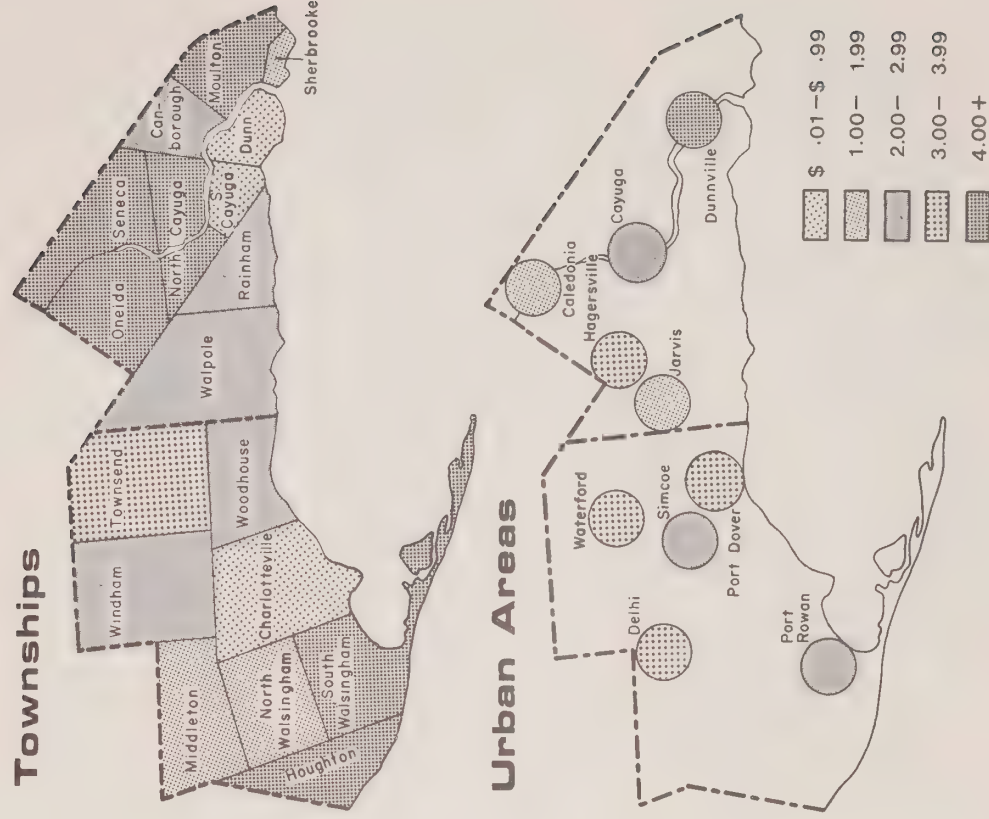
**Public Works, Sanitation, and Waste Removal, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968**



Note:

The public works service in municipalities includes maintenance of streets, sidewalks, drainage systems, and traffic control devices; sanitation and waste removal services (maintenance of sanitary sewer systems and garbage collection and disposal). Costs of hydro and water are not included here. Per-capita expenditures on the services shown varies greatly among the municipalities. Sherbrooke and South Walsingham are at the upper end of the scale (\$60.00+) in the townships; the southeastern Haldimand County townships are at the lower end (\$0.01-\$14.99); and the urban areas are scattered between the two extremes.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

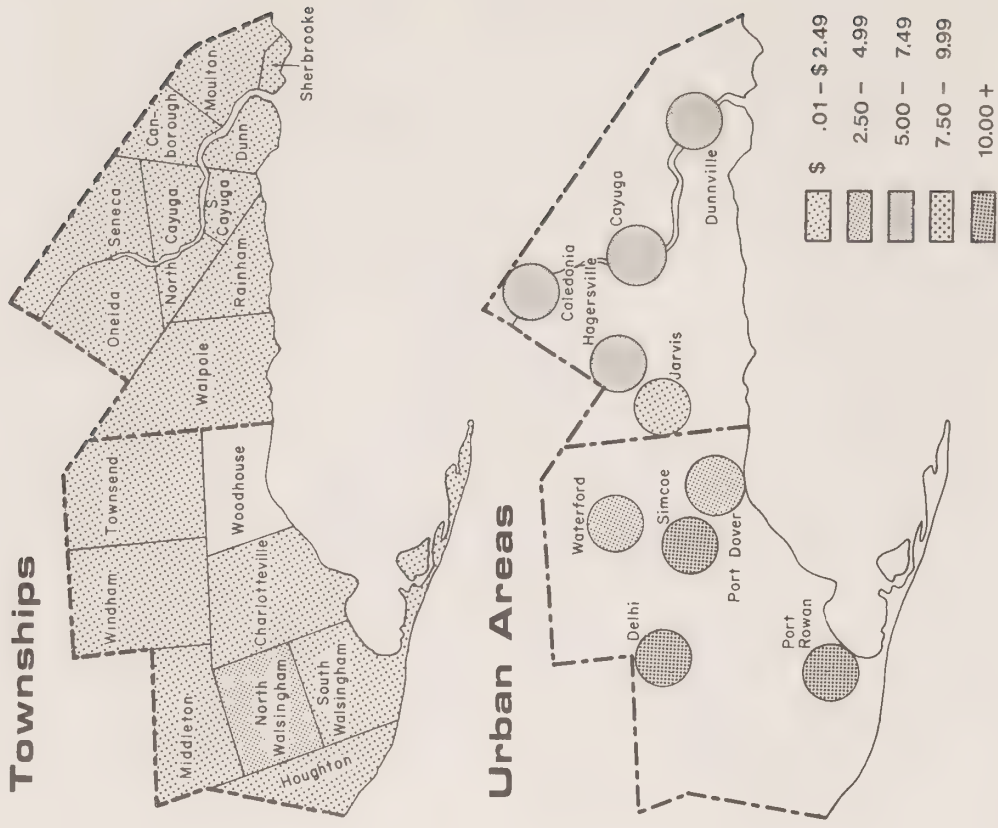


Note:

In per-capita spending on this item, all urban areas spend at least \$1.00; Dunnville is in the \$4.00+ bracket. Some townships spend less than \$1.00 per capita, but all have reported some expenditure on this item. The townships show some clustering (Seneca-Onondaga, Rainham-Walpole-Windham, South Walsingham-Houghton-Woodhouse-Middleton-North Walsingham, Dunnville).

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Recreation and Community Services, Per-Capita Expenditures, by Municipality, Haldimand and Norfolk Counties, 1968

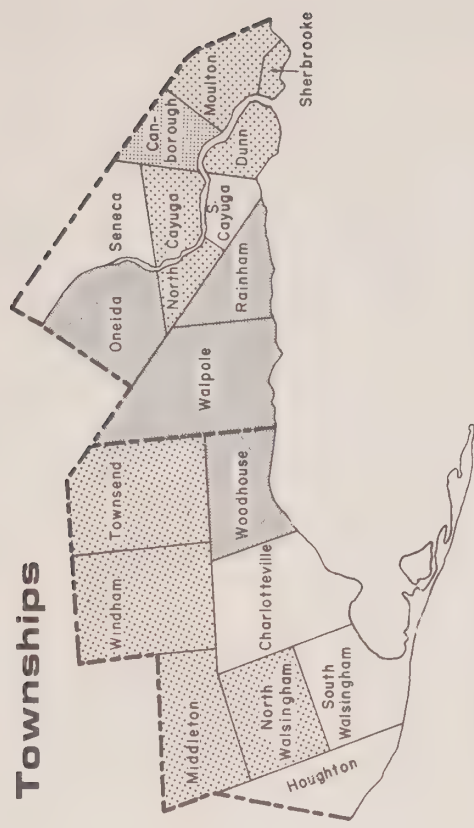


Note:

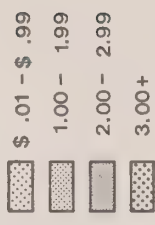
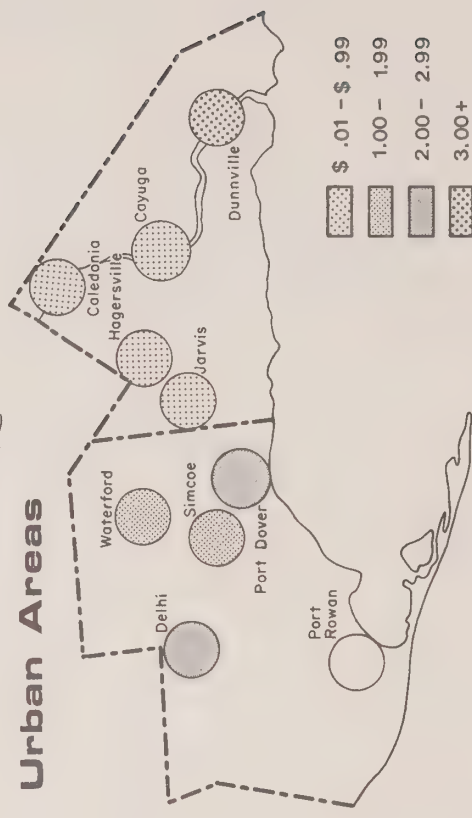
The per-capita outlay by townships for recreation and community services appears to be consistently low, with most townships reporting in the \$0.01-\$2.49 range and Woodhouse township reporting no expenditure at all. Only North Walsingham spends \$2.50-\$4.99 on this service. The urban areas fit into one of four ranges: \$10.00+ for Delhi, Simcoe, and Port Rowan; \$2.50-\$4.99 for Waterford and Port Dover; and \$5.00-\$7.49 for all others except Jarvis (\$0.01-\$2.49).

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

## Townships



## Urban Areas



Note: Five townships and one town reported no expenditure for community planning and development. The central townships—Woodhouse, Walpole, Oneida, and Rainham—form a distinctive area where the per-capita outlay for this service is substantially greater (2.00 \$2.99) than in the other townships. The variation in per-capita expenditure is significant also among the urban areas.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.



Table 3-1

# Per-Capita Expenditures on Services, by Municipality, Haldimand County, 1968 (Dollars)

<i>Municipality</i>	<i>General government</i>	<i>Protection to persons and property</i>	<i>Public works, sanitation, and waste removal</i>	<i>Conservation of health</i>	<i>Social and family services</i>	<i>Recreation and community services</i>	<i>Community planning</i>	<i>Financial expenses and others</i>	<i>Sub-total</i>	<i>County share of expenditures</i>	<i>Education</i>	<i>Total</i>
<b>Towns</b>												
Caledonia	8.30	16.33	36.86	0.18	1.06	5.74	0.21	2.15	70.77	21.38	49.06	<b>141.22</b>
Dunnville	8.90	36.28	26.71	0.83	7.90	6.70	3.02	7.38	97.75	33.40	80.32	<b>211.47</b>
<b>Villages</b>												
Cayuga	22.96	9.57	14.82	0.28	2.57	7.05	0.30	1.15	58.73	25.20	49.67	<b>133.61</b>
Hagersville	10.60	24.45	13.93	0.15	3.65	5.68	0.95	12.47	71.92	25.56	55.42	<b>152.91</b>
Jarvis	6.16	22.31	20.03	0	1.87	1.40	0.58	14.26	66.63	21.84	50.23	<b>138.71</b>
<b>Townships</b>												
Canborough	5.38	4.25	20.36	0.32	2.97	0.80	1.46	1.93	37.50	21.29	56.11	<b>114.91</b>
Cayuga, N.	5.87	14.47	25.98	0.17	4.79	0.10	0.96	0.99	53.38	28.80	59.72	<b>141.91</b>
Cayuga, S.	6.39	3.66	27.91	0.24	0.78	0.19	0	0.25	39.46	30.37	57.81	<b>127.65</b>
Dunn	7.24	6.54	29.62	0.27	0.97	0.28	0.14	1.52	46.60	31.84	60.11	<b>138.56</b>
Moulton	5.09	3.19	25.92	0.08	5.29	0.46	0.10	3.62	43.77	20.61	46.97	<b>111.36</b>
Oneida	6.71	5.61	43.49	0.23	4.25	0.56	2.22	1.09	64.17	36.12	73.49	<b>173.78</b>
Rainham	3.38	1.71	50.45	0.23	2.32	0.30	2.13	4.85	65.40	32.38	64.44	<b>162.23</b>
Seneca	6.53	4.15	36.35	0.23	4.06	0.23	0	4.92	56.50	31.75	63.84	<b>152.10</b>
Sherbrooke	22.63	9.40	80.49	0.82	1.62	1.99	0.84	26.65	144.49	110.15	203.04	<b>457.68</b>
Walpole	5.89	3.76	52.98	0.35	2.70	2.35	2.56	5.86	76.48	31.14	63.84	<b>171.47</b>
<b>Haldimand County</b>	<b>7.76</b>	<b>13.80</b>	<b>33.35</b>	<b>0.33</b>	<b>3.89</b>	<b>2.97</b>	<b>1.39</b>	<b>5.33</b>	<b>68.84</b>	<b>29.81</b>	<b>64.07</b>	<b>162.69</b>

Note: Totals may not add because of rounding.

Predictably, the largest per-capita expenditures are for Protection to persons and property, and Public works, sanitation, and waste removal. Sherbrooke's expenditures are noteworthy on this table.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Table 3-2

**Per-Capita Expenditures on Services, by Municipality, Norfolk County, 1968  
(Dollars)**

	<i>General government</i>	<i>Protection to persons and property</i>	<i>Public works, sanitation, and waste removal</i>	<i>Conservation of health</i>	<i>Social and family services</i>	<i>Recreation and community services</i>	<i>Community planning</i>	<i>Financial expenses and others</i>	<i>Sub-total</i>	<i>County share of expenditures</i>	<i>Education</i>	<b>Total</b>
<b>Towns</b>												
Delhi	13.71	28.25	33.14	0.10	3.35	11.84	2.01	12.06	104.48	36.33	71.86	<b>212.68</b>
Port Dover	8.76	19.92	50.63	0.02	3.16	4.19	2.32	5.53	94.57	18.11	42.26	<b>154.95</b>
Simcoe	9.83	21.64	51.97	0.89	2.64	11.01	1.67	8.93	108.60	33.55	82.15	<b>224.32</b>
Waterford	7.48	19.58	23.98	0	3.55	4.32	1.35	2.16	62.42	17.46	54.27	<b>134.16</b>
<b>Villages</b>												
Port Rowan	16.70	8.08	12.98	0.08	2.46	10.04	0	9.41	59.78	17.75	25.50	<b>103.04</b>
<b>Townships</b>												
Charlotteville	6.25	2.37	44.99	0.02	0.84	0.21	0	1.10	55.81	22.64	58.90	<b>137.36</b>
Houghton	9.49	6.24	54.14	0.04	4.07	1.45	0	3.37	78.84	22.34	57.18	<b>158.37</b>
Middleton	7.34	4.47	43.57	0.02	1.30	0.51	0.08	2.80	60.12	36.02	88.50	<b>184.65</b>
Townsend	4.17	2.54	44.19	0	3.08	1.49	0.47	2.60	58.58	23.79	66.67	<b>149.06</b>
Walsingham, N.	8.53	4.01	58.72	0.01	1.39	4.81	0.04	2.69	80.22	33.85	86.33	<b>200.42</b>
Walsingham, S.	7.61	4.07	87.38	0.10	6.74	0.26	0	4.64	110.83	30.40	51.76	<b>193.00</b>
Windham	7.29	5.73	36.93	0.05	2.15	1.13	0.36	1.95	55.63	29.99	75.56	<b>161.19</b>
Woodhouse	8.46	3.40	40.76	0	2.70	0	2.81	0.69	58.84	21.30	51.52	<b>131.67</b>
<b>Norfolk County</b>	<b>8.30</b>	<b>10.93</b>	<b>46.10</b>	<b>0.20</b>	<b>2.62</b>	<b>4.30</b>	<b>0.93</b>	<b>4.57</b>	<b>77.98</b>	<b>27.97</b>	<b>68.17</b>	<b>174.13</b>

Note: Totals may not add because of rounding.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

This section presents detailed information on the financial resources (municipal taxation and provincial grants) and municipal expenditures of Haldimand and Norfolk counties and of the local municipalities located in the study area. Data is provided in the following tables, maps and chart:

Table 4-1	Assessments by Type, Actual and Percentage, Haldimand and Norfolk Counties, 1968	Map 4-3	Grants from the Province of Ontario to Municipalities, Haldimand and Norfolk Counties, 1968	Table 4-13	Net Long-term Liabilities and Debt-Charge Analysis, Haldimand and Norfolk Counties, 1968
Table 4-2	Analysis of Tax Roll, Actual and Per-Capita Amounts, Haldimand and Norfolk Counties, 1968	Table 4-4	Breakdown of Provincial Grants by Programme to All Municipalities, Haldimand and Norfolk Counties, 1967-1968 to 1969-1970	Table 4-14	Net Long-term Liabilities and Debt-Charge Distribution Analysis by Function, Haldimand and Norfolk Counties, 1968
Map 4-1	Per-Capita Tax Revenue from Residential and Farm Assessment, by Municipality, Haldimand and Norfolk Counties, 1968	Table 4-5	Revenue, All Sources, Haldimand and Norfolk Counties, 1968	Map 4-4	Net Long-Term Liabilities of Municipalities, as a Percentage, Haldimand and Norfolk Counties, 1968
Map 4-2	Per-Capita Tax Revenue from Commercial, Industrial, and Business Assessment, by Municipality, Haldimand and Norfolk Counties, 1968	Table 4-6	Revenue, by Municipality, Haldimand County, 1970	Table 4-15	Source of Capital Funds, Haldimand and Norfolk Counties, 1968
Table 4-3	Summary of Provincial Grants, All Municipalities, Haldimand and Norfolk Counties, 1967-1968 to 1969-1970	Table 4-7	Revenue, Per Capita and Percentage, by Municipality, Haldimand County, 1970	Table 4-16	Application of Capital Funds, All Municipalities, Haldimand and Norfolk Counties, 1968
		Table 4-8	Revenue, by Municipality, Norfolk County, 1970	Table 4-17	Per-Capita Municipal Taxation for Educational and Non-Educational Purposes, Haldimand and Norfolk Counties, 1964 to 1969
		Table 4-9	Revenue, Per Capita and Percentage, by Municipality, Norfolk County, 1970	Figure 4-1	Per-Capita Provincial and Municipal Taxation for Educational and Non-Educational Purposes, Haldimand and Norfolk Counties, 1964 to 1969
		Table 4-10	Expenditures, All Municipalities, Haldimand and Norfolk Counties, 1968		
		Table 4-11	Expenditures, by Municipality, Haldimand County, 1970		
		Table 4-12	Expenditures, by Municipality, Norfolk County, 1970		

Table 4-1

**Assessments by Type, Actual and Percentage, Haldimand and Norfolk Counties, used  
for 1968 taxation  
(Totalled from individual municipal statements)**

Type of assessment	Haldimand		Norfolk		Haldimand and Norfolk	
	Actual \$	Per cent	Actual \$	Per cent	Actual \$	Per cent
Public school	42,169,037	94.8	66,291,325	80.6	108,460,362	85.6
Separate school	2,329,960	5.2	15,943,130	19.4	18,273,090	14.4
<b>Total<sup>1</sup> (taxable)</b>	<b>44,498,997</b>	<b>100.0</b>	<b>82,234,455</b>	<b>100.0</b>	<b>126,733,452</b>	<b>100.0</b>
Residential and farm	31,313,142	63.8	62,333,310	67.3	93,646,452	66.1
Commercial and industrial	9,602,800	19.6	14,568,760	15.7	24,171,560	17.1
Business	3,543,545	7.2	5,531,540	6.0	9,075,085	6.4
<b>Sub-total (taxable)</b>	<b>44,459,487</b>	<b>90.6</b>	<b>82,433,610</b>	<b>89.0</b>	<b>126,893,097</b>	<b>89.6</b>
Tax Exempt	4,597,757	9.4	10,129,041	11.0	14,726,798	10.4
<b>Total<sup>2</sup> (taxable and exempt)</b>	<b>49,057,244</b>	<b>100.0</b>	<b>92,562,651</b>	<b>100.0</b>	<b>141,619,895</b>	<b>100.0</b>
<b>Ontario equalized taxable assessment<sup>3</sup></b>	<b>173,416,602</b>		<b>406,641,944</b>		<b>580,058,546</b>	

Note: <sup>1</sup>1967 assessment used for 1968 taxes.

<sup>2</sup>Analysis of 1967 assessment as per return of assessment.

<sup>3</sup>1967 taxable assessment upon which the year's rates of taxation were set, multiplied by the Provincial Equalization Factor provided during the year by the Department of Municipal Affairs.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.



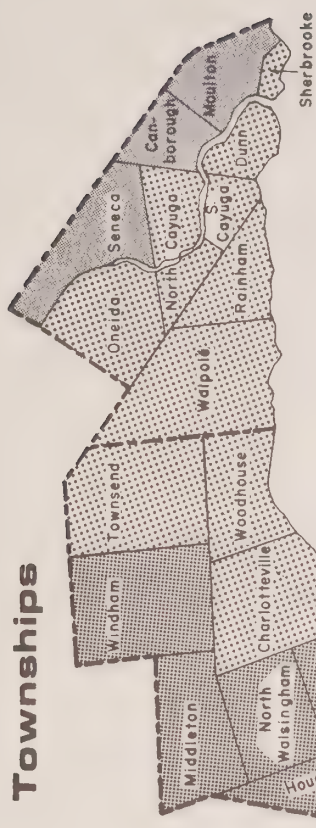
Table 4-2

**Analysis of Tax Roll, Actual and Per-Capita Amounts, Haldimand and Norfolk  
Counties, 1968  
(Totalled from individual municipal statements)**

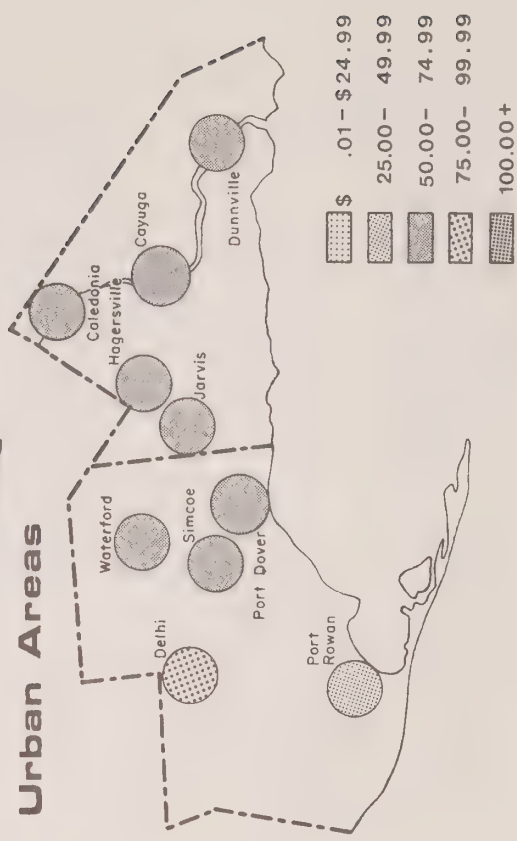
<i>Tax</i>	<i>Haldimand</i>		<i>Norfolk</i>		<i>Haldimand and Norfolk</i>	
	<i>Actual \$</i>	<i>Per-capita \$</i>	<i>Actual \$</i>	<i>Per-capita \$</i>	<i>Actual \$</i>	<i>Per-capita \$</i>
Municipal	1,045,277	35.24	2,136,468	41.04	3,181,745	38.93
County	877,740	29.59	1,457,009	27.98	2,334,749	28.57
School boards	1,897,461	63.97	3,549,778	68.18	5,447,239	66.66
Special charges and miscellaneous	24,753	0.84	167,591	3.21	192,344	2.35
Residential property-tax reduction	508,803	17.15	682,972	13.13	1,191,775	14.58
<b>Total</b>	<b>3,336,428</b>	<b>112.49</b>	<b>6,627,874</b>	<b>127.31</b>	<b>9,964,302</b>	<b>121.93</b>

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

## Townships



## Urban Areas



Note:

A definite pattern appears on this map: The four western Norfolk County townships and Windham township all fall into the over-\$100.00 per-capita tax-revenue bracket, while the three eastern Haldimand County townships are all in the \$50.00-\$74.99 category. All of the townships between these two segments are in the \$75.00-\$99.99 bracket. Most of the urban areas are in the same bracket as eastern Haldimand County, with the exceptions of Delhi (\$75.00-\$99.99) and Port Rowan (\$25.00-\$49.99).

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Per-Capita Tax Revenue from Commercial, Industrial, and Business Assessment, by Municipality, Haldimand and Norfolk Counties, 1968



Note:

With only five exceptions, all townships in both counties fit into the \$0.01–\$24.99 per-capita tax-revenue bracket. The exceptions are Middleton (Norfolk County) and Walpole, Oneida, and Seneca (Haldimand County), which all fall into the \$25.00–\$49.99 range, and Sherbrooke (Haldimand County), which is in the \$100+ category. In the urban areas, Delhi, Simcoe, and Dunnville are in the \$75.00–\$99.99 bracket, and all of the other towns and villages are in the \$25.00–\$99.99 range. Combining the figures for both counties produces an average per-capita tax assessment of \$37.81.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Table 4-3

**Summary of Provincial Grants, All Municipalities, Haldimand and Norfolk Counties, 1967-1968 to 1969-1970  
(Dollars)**

<i>Municipality</i>	1967-1968	1968-1969	1969-1970
<b>County<sup>1</sup></b>			
Haldimand	630,470	934,240	991,400
<b>Towns</b>			
Caledonia	470,465	212,961	147,687
Dunnville	128,046	211,061	229,845
<b>Villages</b>			
Cayuga	25,252	43,461	51,101
Hagersville	335,928	146,469	108,058
Jarvis	18,112	37,296	29,020
<b>Townships</b>			
Canborough	41,319	37,999	43,519
Cayuga, North	37,613	57,162	59,172
Cayuga, South	12,477	28,477	31,472
Dunn	24,215	52,063	57,109
Moulton	58,929	96,125	107,082
Oneida	71,730	77,862	84,112
Rainham	59,003	126,734	119,273
Seneca	71,059	99,466	104,664
Sherbrooke	21,696	31,492	45,115
Walpole	155,688	228,869	460,081
<b>Total Haldimand County</b>	<b>2,162,002</b>	<b>2,421,737</b>	<b>2,668,710</b>
<b>County<sup>1</sup></b>			
Norfolk	1,824,146	1,826,584	2,072,861
<b>Towns</b>			
Delhi	103,370	151,523	149,102
Port Dover	619,657	128,922	135,765
Simcoe	467,641	472,810	484,903
Waterford	38,306	78,946	77,358
<b>Villages</b>			
Port Rowan	13,666	24,240	24,612
<b>Townships</b>			
Charlottetville	183,771	286,244	291,919
Houghton	89,375	138,414	174,856
Middleton	150,290	185,209	179,206
Townsend	165,834	234,016	322,110
Walsingham, N.	124,566	144,487	188,978
Walsingham, S.	124,286	203,041	214,093
Windham	168,906	251,827	344,509
Woodhouse	82,371	116,171	115,635
<b>Total Norfolk County</b>	<b>4,156,185</b>	<b>4,242,434</b>	<b>4,775,907</b>
<b>Total for Haldimand and Norfolk</b>	<b>6,318,187</b>	<b>6,664,171</b>	<b>7,444,617</b>

Note: <sup>1</sup>Grants paid directly to county.

Data from the Grants Register is not comparable to the 1968, 1969, or 1970 Summary of Financial Reports of Municipalities, since the two sets of data do not cover exactly the same fiscal periods. Grants to the Boards of Education are not included in this table. The table shows the totals of the various grants given to each municipality or county in the given years. Year-to-year differences are quite striking in some instances (for example, Hagersville, Port Dover, Walpole).

Source: Ontario Department of Municipal Affairs, Grants Register 1967-1968, 1968-1969, 1969-1970.



**Map 4-3**  
**Grants from the Province of Ontario to Municipalities, Haldimand and Norfolk Counties, 1968 (per cent)**



**Note:** The total of grants received by all municipalities in both counties is considered to be 100 per cent. For a complete list of grants, see Table 4-4. South Walsingham, Charlotteville, Windham, Townsend, Walpole, and Simcoe all received over 6.0 per cent of the total grants. Middleton and Dunnville each received 4.0-5.9 per cent of the total.

**Source:** Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Table 4-4

**Breakdown of Provincial Grants by Programme to All  
Municipalities, Haldimand and Norfolk Counties,  
1967-1968 to 1969-1970 (Dollars)**

Department	Programme	Haldimand				Norfolk			
		1967-1968	1968-1969	1969-1970	1967-1968	1968-1969	1969-1970	1967-1968	1969-1970
Agriculture	Community centres	24,123	12,617	17,164	9,284	1,517	2,031		
	Warble fly	1,327	1,097	1,274	75	63	63		
	Weed control	1,028	1,121	1,448	77	85	119		
	Drainage ARDA	0	340	3,128	0	0	191,417		
Justice	Emergency measures	22,225	12,101	3,244	12,198	10,760	11,625		
Trade and Development	Contribution re public housing	0	0	0	607	650	1,109		
Education	Community programmes	11,124	10,348	12,842	10,127	12,948	13,581		
	Public libraries	13,766	14,085	16,057	28,114	24,771	36,017		
Energy and Resources Management	Conservation authorities	19,682	44,120	85,014	43,482	199,942	97,577		
Health	Parks assistance	6,063	0	0	0	900	0		
	Ambulance service	1,703	6,445	0	1,000	500	0		
	Public health units	287,777	1,635	57,350	4,000	103,969	97,650		
	Public hospitals	0	85,185	11,182	21,659	78,941	5,201		
	School dental services	0	0	0	1,402	0	0		
Transportation and Communications	Maintenance and construction of roads	1,270,376	1,232,946	1,397,317	2,954,336	2,258,233	2,592,421		
Lands and Forests	Acquisition and fire protection of forest areas	225	94	482	9,569	3,184	2,366		
LCBO	Payment for police protection	3,880	3,837	4,210	9,639	9,451	10,137		
Boards and Commissions	Payment for provincial agencies in lieu of taxes	9,073	16,173	17,588	6,731	7,069	7,695		
Municipal Affairs	Centennial	23,316	0	0	37,216	596	0		
	The Drainage Act	0	316	2,253	78,669	94,900	196,787		
	The Fire Act	0	0	0	0	0	0		
	Flood damage	0	0	848	0	0	0		
	Fox boundaries	496	0	0	390	0	0		
	Unconditional per-capita	133,678	148,234	149,350	237,608	267,211	272,467		
	Indigent hospital	3,733	5,565	4,291	16,497	15,146	20,240		
	Winter works	25,822	31,675	0	105,261	25,725	0		
	Payment in lieu of taxes	6,485	6,003	7,525	6,348	5,344	6,843		
	Mining municipalities	25,948	27,836	26,770	2,203	0	0		
	County and district assessors	13,846	10,000	19,236	1,500	1,500	12,518		
	The Police Act	1,182	0	0	0	0	0		
	Miscellaneous planning grants	0	0	4,167	0	0	5,833		
	Jails	5,206	5,550	0	9,164	12,130	0		
	City and district administration boards	0	0	0	0	468	929		
	Child welfare	66,791	42,728	64,021	279,758	221,219	191,967		
Reform Institutions Social and Family Services	General welfare	70,184	90,578	95,131	106,637	98,578	131,428		
	Home for the aged	112,276	101,480	79,307	72,358	100,854	134,408		
	Homemakers and nurses	0	33	0	0	125	40		
	Museums	343	344	446	685	1,794	2,424		
	<b>Sub-total<sup>1</sup></b>	<b>2,161,678</b>	<b>1,912,486</b>	<b>2,081,645</b>	<b>4,066,594</b>	<b>3,558,573</b>	<b>4,044,893</b>		
Municipal Affairs	Basic shelter	324	509,251	587,065	261	683,861	731,014		
	<b>Sub-total<sup>1</sup></b>	<b>2,162,002</b>	<b>2,421,737</b>	<b>2,668,710</b>	<b>4,066,855</b>	<b>4,242,434</b>	<b>4,775,907</b>		
Education	Education grant	2,769,466	3,051,198	3,523,337	3,950,095	4,517,876	5,756,778		
	<b>Total</b>	<b>4,931,468</b>	<b>5,472,935</b>	<b>6,192,047</b>	<b>8,016,950</b>	<b>8,760,310</b>	<b>10,532,685</b>		

Notes: In the fiscal year 1968-1969, there were 34 grants to municipalities in the two counties in the amount of less than \$50.00. Twelve of these were in Norfolk and 22 in Haldimand.

<sup>1</sup>Since the Basic shelter grant was a direct rebate to the taxpayer, totals are shown with and without it.

Source: Ontario Department of Municipal Affairs, Grants Register, 1967-1968, 1968-1969, 1969-1970.

Table 4-5

## Revenue, All Sources, Haldimand and Norfolk Counties, 1968

Source	Haldimand			Norfolk			Haldimand and Norfolk		
	Actual \$	Per-capita \$	%	Actual \$	Per-capita \$	%	Actual \$	Per-capita \$	%
<b>Municipal taxation</b>	3,335,287*	112.45	68.9	6,603,938*	126.85	73.0	9,939,225*	121.61	71.6
Realty: residential and farm	2,126,217			4,552,330			6,678,547		
commercial and industrial	861,079			1,416,444			2,277,523		
Business	322,925			489,274			812,199		
Special charges	25,066			145,890			170,956		
<b>Contributions from other governments</b>	1,286,821	43.38	26.6	2,089,400	40.13	23.1	3,376,221	41.31	24.3
Payments in lieu of taxes	34,413	1.16	0.7	43,946	0.84	0.5	78,359	0.95	0.6
Canada and its enterprises	8,533			34,650			43,183		
Ontario and its enterprises	20,476			9,296			29,772		
Municipal enterprises	5,404			0			5,404		
Subsidies	1,252,408	42.21	25.9	2,045,454	39.28	22.6	3,297,862	40.34	23.7
Canada	1,159	0.03	X	0	0	X	1,159	0.01	X
Ontario	1,213,751	40.92	25.0	1,971,413	37.86	21.8	3,185,164	38.97	22.9
General	675,458	22.77	13.9	950,184	18.25	10.5	1,625,642	19.89	11.7
Unconditional	148,233			267,212			415,445		
Residential property-tax reduction	508,803			682,972			1,191,775		
Mining municipalities	18,422			0			18,422		
Specific	538,293	18.15	11.1	1,021,229	19.61	11.3	1,559,522	19.08	11.2
Roadways	422,269			894,097			1,316,366		
Conservation of health	5,618			1,955			7,573		
General welfare and assistance to children	81,283			100,739			182,022		
Recreation and cultural facilities	13,025			8,239			21,264		
Other	16,098			16,199			32,297		
Municipalities	37,498	1.26	X	74,041	1.42	0.8	111,539	1.36	0.8
<b>Other revenue</b>	219,009	7.38	4.5	350,497	6.73	3.9	569,506	6.97	4.1
Licences and permits	42,597			40,999			83,596		
Rents, concessions, and franchises	13,786			28,017			41,803		
Fines, penalties, and interest on taxes	49,904			63,563			113,467		
Income from investments	17,478			31,013			48,491		
Service charges and sundry revenue	95,244			186,905			282,149		
<b>Total revenue</b>	<b>4,841,117</b>	<b>163.23</b>	<b>100.0</b>	<b>9,043,835</b>	<b>173.72</b>	<b>100.0</b>	<b>13,884,952</b>	<b>169.91</b>	<b>100.0</b>

Note: \* — Differences in these totals from those shown in Table 4-2, Analysis of Tax Roll, can be explained by arrears.

X — Percentage less than 0.1%

Per-capita and percentage breakdowns provided for main items only

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Table 4-6

**Revenue, by Municipality, Haldimand County, 1970  
(Dollars)**

Municipality	Taxation	Grants		Other income	Total revenue
		Federal	Provincial		
Towns					
Caledonia	372,870.71	222.00	126,858.82	35,221.93	535,173.46
Dunnville	950,154.30	4,059.52	292,219.93	101,809.52	1,348,243.27
Villages					
Cayuga	102,237.00	139.00	45,765.00	14,043.00	162,184.00
Hagersville	298,779.46	2,446.82	89,476.84	19,587.29	410,290.41
Jarvis	91,047.00	0	32,246.00	4,846.00	128,139.00
Townships					
Canborough	124,816.00	0	48,587.00	6,000.00	179,403.00
Cayuga, N.	190,041.00	0	61,187.00	6,376.00	257,604.00
Cayuga, S.	62,233.00	0	27,546.00	2,417.00	92,196.00
Dunn	130,548.40	130.77	59,696.03	5,496.04	195,871.24
Moulton	230,586.56	0	109,802.13	6,789.16	347,177.85
Oneida	255,414.68	0	90,574.68	16,592.63	362,581.99
Rainham	242,649.00	0	128,266.00	10,036.00	380,951.00
Seneca	315,081.00	636.00	113,350.00	12,106.00	441,173.00
Sherbrooke	181,890.00	0	41,594.00	3,026.00	226,510.00
Walpole	541,766.51	0	535,897.18*	31,271.40	1,108,935.09
Total	4,090,114.62	7,634.11	1,803,066.61	275,617.97	6,176,433.31

Note: \*Of this, \$402,540.95 is a special Highways grant.

Source: Data collected and provided by the Haldimand-Norfolk Joint Study Committee.



Table 4-7

## Revenue, Per Capita and Percentage, by Municipality, Haldimand County, 1970

Municipality	Pop- ulation	Per-capita dollars					Percentages				
		Local taxes	Grants		Other	Total	Local taxes	Grants		Other	Total
			Federal	Provincial				Federal	Provincial		
Towns											
Caledonia	3,082	120.98	0.07	41.16	11.42	173.63	69.67	0.04	23.71	6.58	100.00
Dunnville	5,343	177.83	0.75	54.69	19.05	252.32	70.47	0.30	21.68	7.55	100.00
Villages											
Cayuga	1,053	97.09	0.13	43.46	13.33	154.01	63.03	0.09	28.22	8.66	100.00
Hagersville	2,281	130.98	1.07	39.22	8.58	179.85	72.82	0.60	21.81	4.77	100.00
Jarvis	932	97.68	0	34.59	5.19	137.46	71.05	0	25.17	3.78	100.00
Townships											
Canborough	1,241	100.57	0	39.15	4.83	144.55	69.57	0	27.08	3.35	100.00
Cayuga, N.	1,607	118.25	0	38.07	3.96	160.28	73.77	0	23.75	2.48	100.00
Cayuga, S.	678	91.78	0	40.62	3.56	135.96	67.50	0	29.88	2.62	100.00
Dunn	1,258	103.77	0.10	47.45	4.36	155.68	66.65	0.07	30.48	2.80	100.00
Moulton	2,721	84.74	0	40.35	2.49	127.58	66.42	0	31.63	1.95	100.00
Oneida	1,711	149.27	0	52.93	9.69	211.89	70.44	0	24.98	4.58	100.00
Rainham	1,951	124.37	0	65.74	5.14	195.25	63.70	0	33.67	2.63	100.00
Seneca	2,408	130.84	0.26	47.07	5.02	183.19	71.42	0.15	25.69	2.74	100.00
Sherbrooke	441	412.44	0	94.31	6.86	513.61	80.30	0	18.36	1.34	100.00
Walpole	4,075	132.94	0	131.50	7.67	272.11	48.85	0	48.33	2.82	100.00
County	30,782	132.87	0.25	58.58	8.95	200.65	66.23	0.12	29.19	4.46	100.00

Source: Data collected and provided by the Haldimand-Norfolk Joint Study Committee.

Table 4-8

**Revenue, by Municipality, Norfolk County, 1970  
(Dollars)**

Municipality	Taxation	Grants		Other income	Total revenue
		Federal	Provincial		
Towns					
Delhi	732,681.35	5,026.24	168,489.93	36,532.54	942,730.06
Port Dover	416,368.56	4,249.27	124,762.16	60,917.60	606,297.59
Simcoe	2,248,665.79	29,178.74	573,075.63	191,800.02	3,042,720.18
Waterford	311,007.47	2,585.00	84,896.96	17,665.19	416,154.62
Villages					
Port Rowan	73,666.23	296.22	25,574.65	5,543.55	105,080.65
Townships					
Charlotteville	651,645.38	0	296,552.11	58,538.18	1,006,735.67
Houghton	313,503.20	0	132,562.98	5,803.93	451,870.11
Middleton	731,972.83	6,200.00	206,172.24	14,220.13	958,565.20
Townsend	696,877.33	0	262,206.28	25,389.57	984,473.18
Walsingham, N.	585,991.43	0	184,671.59	7,201.94	777,864.96
Walsingham, S.	357,249.31	0	244,883.98	20,812.53	622,945.82
Windham	895,588.98	0	249,929.51	46,468.65	1,191,987.14
Woodhouse	321,141.85	0	141,236.07	28,121.99	490,499.91
Total	8,336,359.71	47,535.47	2,695,014.09	519,015.82	11,597,925.09

Source: Data collected and provided by the Haldimand-Norfolk Joint Study Committee.

Table 4-9

## Revenue, Per Capita and Percentage, by Municipality, Norfolk County, 1970

Municipality	Pop- ulation	Per-capita dollars					Percentages				
		Local taxes	Grants		Other	Total	Local taxes	Grants		Other	Total
			Federal	Provincial				Federal	Provincial		
<b>Towns</b>											
Delhi	3,694	198.34	1.36	45.61	9.89	<b>255.20</b>	77.72	0.53	17.87	3.88	<b>100.00</b>
Port Dover	3,309	125.83	1.29	37.70	18.41	<b>183.23</b>	68.67	0.70	20.58	10.05	<b>100.00</b>
Simcoe	10,359	217.07	2.82	55.32	18.52	<b>293.73</b>	73.90	0.96	18.84	6.30	<b>100.00</b>
Waterford	2,421	128.46	1.07	35.06	7.30	<b>171.89</b>	74.73	0.62	20.40	4.25	<b>100.00</b>
<b>Villages</b>											
Port Rowan	842	87.49	0.35	30.38	6.58	<b>124.80</b>	70.10	0.28	24.34	5.28	<b>100.00</b>
<b>Townships</b>											
Charlotteville	5,828	111.81	0	50.88	10.05	<b>172.74</b>	64.73	0	29.46	5.81	<b>100.00</b>
Houghton	2,223	141.03	0	59.63	2.61	<b>203.27</b>	69.38	0	29.34	1.28	<b>100.00</b>
Middleton	4,071	179.80	1.52	50.65	3.49	<b>235.46</b>	76.36	0.65	21.51	1.48	<b>100.00</b>
Townsend	5,672	122.86	0	46.23	4.48	<b>173.57</b>	70.79	0	26.63	2.58	<b>100.00</b>
Walsingham, N.	2,883	203.26	0	64.05	2.50	<b>269.81</b>	75.33	0	23.74	0.93	<b>100.00</b>
Walsingham, S.	2,271	157.31	0	107.83	9.16	<b>274.30</b>	57.35	0	39.31	3.34	<b>100.00</b>
Windham	5,901	151.77	0	42.35	7.87	<b>201.99</b>	75.13	0	20.97	3.90	<b>100.00</b>
Woodhouse	3,164	101.50	0	44.64	8.89	<b>155.03</b>	65.47	0	28.80	5.73	<b>100.00</b>
<b>County</b>	52,638	158.37	0.90	51.20	9.86	<b>220.33</b>	71.88	0.41	23.23	4.48	<b>100.00</b>

Source: Data collected and provided by the Haldimand-Norfolk Joint Study Committee.

Table 4-10

**Expenditures, all Municipalities, Haldimand and Norfolk  
Counties, 1968**  
**(Totalled from individual municipal statements)**

General municipal activities	Haldimand			Norfolk			Haldimand and Norfolk		
	Amount	Per- capita \$	%	Amount	Per- capita \$	%	Amount	Per- capita \$	%
<b>General government</b>	230,391	7.78	4.8	432,587	8.31	4.8	662,978	8.11	4.8
<b>Protection to persons and property</b>	409,320	13.80	8.5	569,008	10.93	6.3	978,328	11.97	7.0
Fire	195,655			138,050			333,705		
Police	132,954			291,582			424,536		
Protective inspections	4,848			3,736			8,584		
Street lighting	51,574			74,285			125,859		
Unclassified	24,289			61,355			85,644		
<b>Public works</b>	876,799	29.56	18.2	1,971,954	37.88	21.8	2,848,753	34.86	20.5
Sidewalks and roadways	847,943			1,890,499			2,738,442		
Traffic control	9,749			19,097			28,846		
Drainage	4,956			35,214			40,170		
Unclassified	14,151			27,144			41,295		
<b>Sanitation and waste removal</b>	112,382	3.79	2.4	428,112	8.22	4.7	540,494	6.62	3.9
Sanitary sewer system	63,204			286,371			349,575		
Garbage collection and disposal	49,178			141,741			190,919		
<b>Conservation of health</b>	10,034	.34	0.2	10,611	0.20	0.1	20,645	0.25	0.2
Public health service and inspection	6,725			10,591			17,316		
Hospital fees, premiums, and other	3,309			20			3,329		
<b>Social and family services</b>	115,289	3.89	2.4	136,581	2.62	1.5	251,870	3.08	1.8
General	115,289			128,436			243,725		
Children and day nurseries	0			275			275		
Aged persons	0			7,870			7,870		
<b>Recreation and community services</b>	88,293	2.97	1.8	224,124	4.31	2.5	312,417	3.82	2.2
Parks and recreation	51,348			147,904			199,252		
Libraries	20,990			52,577			73,567		
Other	15,955			23,643			39,598		
<b>Community planning and development</b>	41,279	1.39	0.9	48,641	0.93	0.5	89,920	1.10	0.7
Planning and zoning	24,325			17,619			41,944		
Urban renewal	13,808			4,026			17,834		
Industrial development	1,573			26,881			28,454		
Unclassified	1,573			115			1,688		
<b>Financial expenses</b>	106,304	3.58	2.2	214,710	4.13	2.4	321,014	3.93	2.3
Interest on temporary borrowing	19,707			55,089			74,796		
Discount on taxes; provision for allowances, provisions for reserves; unclassified	86,597			159,621			246,218		
<b>Other</b>	51,657	1.74	1.1	23,269	0.45	0.3	74,926	0.92	0.5
<b>Subtotal</b>	<b>2,041,748</b>	<b>68.84</b>	<b>42.3</b>	<b>4,059,597</b>	<b>77.98</b>	<b>44.8</b>	<b>6,101,345</b>	<b>74.66</b>	<b>43.9</b>
<b>County share of expenditure</b>	883,305	29.78	18.3	1,456,553	27.98	16.1	2,339,858	28.64	16.9
<b>Education – Local expenditures</b>	1,903,243	64.07	39.4	3,548,894	68.17	39.1	5,452,137	66.68	39.2
Elementary public	870,541			1,383,911			2,254,452		
Elementary separate	45,515			336,769			382,284		
Secondary	984,271			1,819,715			2,803,986		
Retarded children	2,916			8,499			11,415		
<b>Total expenditure</b>	<b>4,828,296</b>	<b>162.69</b>	<b>100.0</b>	<b>9,065,044</b>	<b>174.13</b>	<b>100.0</b>	<b>13,893,340</b>	<b>169.98</b>	<b>100.0</b>
<b>Total revenue (Table 4-5)</b>	<b>4,841,117</b>			<b>9,043,835</b>			<b>13,884,952</b>		
<b>Total surplus or deficit</b>	<b>12,821</b>			<b>–21,209</b>			<b>–8,388</b>		

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.



Table 4-11

**Expenditures, by Municipality, Haldimand County, 1970  
(Dollars)**

<i>Municipality</i>	<i>Population</i>	<i>General government</i>	<i>Public services</i>	<i>Interest discount allowance and reserves</i>	<i>Other</i>	<i>Subtotal</i>	<i>County share of expen- diture</i>	<i>Local educa- tion expen- diture</i>	<i>Total expen- diture</i>	<i>Per- capita</i>
<b>Towns</b>										
Caledonia	3,082	34,051	233,244	5,937	0	273,232	70,670	188,312	532,215	172.68
Dunnville	5,343	51,906	596,397	13,354	3,620	665,278	148,224	491,177	1,304,679	244.18
<b>Villages</b>										
Cayuga	1,053	26,835	48,570	1,166	192	76,763	24,083	59,217	160,063	152.01
Hagersville	2,281	20,627	184,600	6,375	0	211,602	53,965	148,829	414,395	181.67
Jarvis	932	9,306	48,534	674	0	58,514	16,643	46,949	122,106	131.02
<b>Townships</b>										
Canborough	1,241	12,931	42,642	2,408	602	58,583	29,554	85,669	173,806	140.05
Cayuga, N.	1,607	11,360	57,545	309	687	69,901	51,143	125,226	246,270	153.25
Cayuga, S.	678	3,677	20,543	274	0	24,494	19,506	44,672	88,672	130.78
Dunn	1,258	7,295	54,667	1,839	300	64,101	46,766	95,769	206,636	164.26
Moulton	2,721	15,841	106,549	1,037	400	123,827	58,466	152,206	334,499	122.93
Oneida	1,711	12,328	119,247	1,931	1,284	134,790	65,397	167,280	367,467	214.77
Rainham	1,951	10,897	125,756	2,914	10,219	149,786	69,210	160,562	379,558	194.55
Seneca	2,408	22,932	123,768	1,363	2,067	150,130	87,370	209,613	447,113	185.68
Sherbrooke	441	8,419	49,123	1,506	100	59,148	41,750	119,533	220,431	499.84
Walpole	4,075	36,494	555,294	5,228	3,018	600,033	144,231	330,053	1,074,317	263.64
<b>Total</b>	<b>30,782</b>	<b>284,899</b>	<b>2,366,479</b>	<b>46,314</b>	<b>22,489</b>	<b>2,720,181</b>	<b>926,979</b>	<b>2,425,068</b>	<b>6,072,227</b>	<b>197.26</b>

Note: Excepting the Per-capita expenditure figures, all amounts presented in this table have been rounded to the nearest dollar.

Source: Data collected and provided by the Haldimand-Norfolk Joint Study Committee.

Table 4-12

**Expenditures, by Municipality, Norfolk County, 1970**  
**(Dollars)**

<i>Municipality</i>	<i>Population</i>	<i>General govern- ment</i>	<i>Public services</i>	<i>Interest, discount allowance and reserves</i>	<i>Other</i>	<i>Subtotal</i>	<i>County share of expendi- ture</i>	<i>Local education expendi- ture</i>	<i>Total expen- diture</i>	<i>Per- capita</i>
<b>Towns</b>										
Delhi	3,694	45,230	324,646	22,954	371	393,202	132,200	376,333	901,735	244.11
Port Dover	3,309	38,889	264,678	23,367	35,561	362,494	58,344	158,593	579,431	175.11
Simcoe	10,359	111,901	1,418,815	29,468	82,817	1,643,000	344,927	1,038,603	3,026,531	292.16
Waterford	2,421	19,646	181,890	10,426	20,336	232,297	42,942	141,565	416,804	172.16
<b>Villages</b>										
Port Rowan	842	9,270	31,989	1,568	4,878	47,706	14,485	37,232	99,422	118.08
<b>Townships</b>										
Charlotteville	5,828	51,531	313,609	11,233	4,318	380,692	141,959	486,333	1,008,983	173.13
Houghton	2,223	22,074	180,846	11,662	4,001	218,583	50,833	180,212	449,627	202.26
Middleton	4,071	32,204	258,352	10,144	8,933	309,632	139,434	483,492	932,559	229.07
Townsend	5,672	22,357	323,989	13,457	19,515	379,317	125,151	452,564	957,032	168.73
Walsingham, N.	2,883	26,263	280,144	11,592	340	318,340	99,057	351,144	768,542	266.58
Walsingham, S.	2,271	19,646	299,110	13,477	14,760	346,993	71,326	212,524	630,843	277.78
Windham	5,901	45,690	304,849	13,868	18,378	382,785	178,538	605,735	1,167,058	192.69
Woodhouse	3,164	38,110	152,636	4,599	6,460	201,804	62,391	202,585	466,780	147.53
<b>Total</b>	<b>52,638</b>	<b>482,810</b>	<b>4,335,553</b>	<b>177,814</b>	<b>220,667</b>	<b>5,216,844</b>	<b>1,461,587</b>	<b>4,726,913</b>	<b>11,405,345</b>	<b>216.67</b>

Note: Excepting the Per-capita expenditure figures, all amounts presented in this table have been rounded to the nearest dollar.

Source: Data collected and provided by the Haldimand-Norfolk Joint Study Committee.

Table 4-13

**Net Long-term Liabilities and Debt-Charge Analysis, Haldimand and Norfolk  
Counties, 1968  
(Totalled from individual municipal statements)**

<i>Liability or debt charge</i>	<i>Haldimand</i>	<i>Norfolk</i>	<i>Haldimand and Norfolk</i>
Long-term liabilities			
Incurred by municipality	4,287,407	7,497,374	11,784,781
Assumed from others	2,678,177	2,255,332	4,933,509
Assumed by others	554,191	536,236	1,090,427
<b>Sub-total</b>	<b>6,411,393</b>	<b>9,216,470</b>	<b>15,627,863</b>
Less sinking-fund requirements and OWRC debt retirement fund	109,269	74,831	184,100
<b>Net long-term liabilities</b>	<b>6,302,124</b>	<b>9,141,639</b>	<b>15,443,763</b>

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

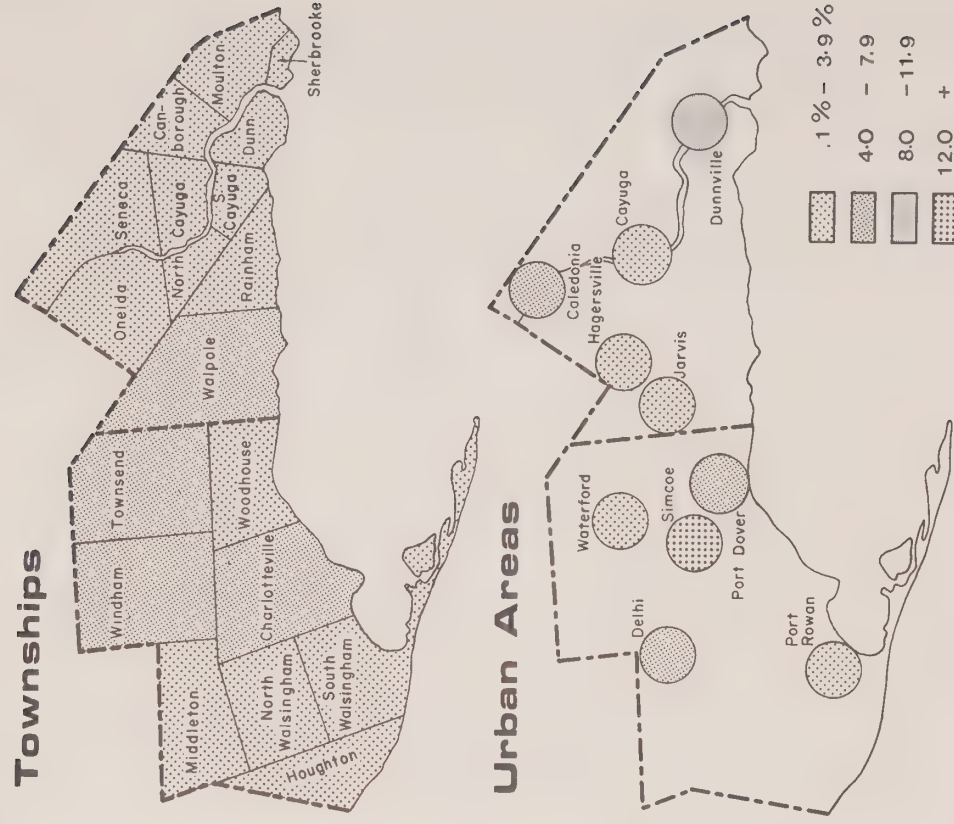
Table 4-14

**Net Long-term Liabilities and Debt-Charge Distribution Analysis by Function,  
Haldimand and Norfolk Counties, 1968  
(Totalled from individual municipal statements)**

<i>Function</i>	<i>Haldimand</i>		<i>Norfolk</i>		<i>Haldimand and Norfolk</i>	
	<i>Actual \$</i>	<i>% of Equalized Assessment</i>	<i>Actual \$</i>	<i>% of Equalized Assessment</i>	<i>Actual \$</i>	<i>% of Equalized Assessment</i>
General municipal activities	723,645	0.42	3,130,098	0.77	3,853,743	0.66
Municipal enterprises	1,012,097	0.58	679,300	0.17	1,691,397	0.29
School boards	4,566,382	2.63	5,331,611	1.30	9,897,993	1.70
Public	2,144,425		3,553,393		5,697,818	
Secondary	2,421,957		1,778,218		4,200,175	
<b>Total (for percentage of equalized assessment only)</b>		<b>3.63</b>		<b>2.24</b>		<b>2.65</b>
<b>Net long-term liabilities per-capita</b>	<b>212.49</b>		<b>175.60</b>		<b>188.99</b>	

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Net Long-Term Liabilities of Municipalities, as a Percentage, Haldimand and Norfolk Counties, 1968



Note: This map illustrates the distribution of indebtedness in the two counties carried by each municipality. Of the townships, Charlotteville, Windham, Townsend, and Walpole have a higher percentage of the indebtedness than their neighbours. The highest percentages are carried by Dunville in the 8.0-11.9 per cent bracket and Simcoe in the above 12.0 per cent bracket.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.



Table 4-15

**Source of Capital Funds, Haldimand and Norfolk Counties, 1968**  
**(Totalled from individual municipal statements)**

<i>Source</i>	<i>Haldimand</i>	<i>Norfolk</i>	<i>Haldimand and Norfolk</i>
Unexpected funds at start of year	0	20,131	20,131
Long-term liabilities issued at par to			
Ontario	422,000	884,110	1,306,110
Public	151,747	77,026	228,773
Outside government contributions			
Ontario	3,530	50,381	53,911
Municipalities	0	22,200	22,200
Prepayment of special charges; Other	4,436	16,974	21,410
Contributions from			
Reserves and reserve fund	7,752	9,628	17,380
Revenue fund	228,861	187,486	416,347
Year-end balance not permanently financed	127,490	167,006	294,496
<b>Total</b>	<b>945,816</b>	<b>1,434,942</b>	<b>2,380,758</b>

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

Table 4-16

**Application of Capital Funds, All Municipalities, Haldimand and  
Norfolk Counties, 1968  
(Totalled from individual municipal statements)**

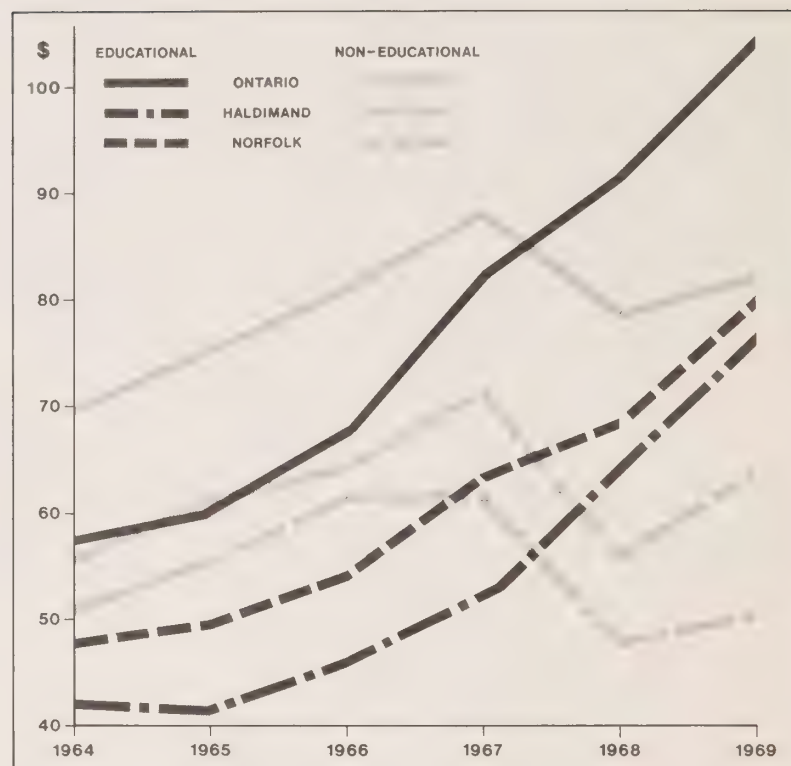
<i>Application</i>	<i>Haldimand</i>	<i>Norfolk</i>	<i>Haldimand and Norfolk</i>
<b>Balance</b> first-of-year not permanently financed	<b>133,228</b>	<b>160,047</b>	<b>293,275</b>
Capital expenditures			
General government	21,361	11,594	32,955
Protection to persons and property	119,368	22,893	142,261
Public works	112,761	234,647	347,408
Sanitation and waste removal	26,523	15,214	41,737
Conservation of health	0	0	0
Social and family services	0	0	0
Recreation and community services	4,000	76,978	80,978
Community planning and development	7,620	8,265	15,885
Other	0	70	70
<b>Total</b>	<b>291,633</b>	<b>369,661</b>	<b>661,294</b>
Proceeds of long-term liability transferred to			
Public school boards	422,000	815,000	1,237,000
Secondary school boards	0	0	0
Municipal enterprises	95,000	34,500	129,500
Other	0	27,600	27,600
<b>Total</b>	<b>517,000</b>	<b>877,100</b>	<b>1,394,100</b>
Other	3,955	4,511	8,466
Unexpected funds at end of year	0	23,623	23,623
<b>Grand total</b>	<b>945,816</b>	<b>1,434,942</b>	<b>2,380,758</b>

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

**Table 4-17 Per-Capita Municipal Taxation for Educational and Non-Educational Purposes, Haldimand and Norfolk Counties, 1964 to 1969**

	HALDIMAND		NORFOLK	
	Educational Per Capita \$	Non- Educational Per Capita \$	Educational Per Capita \$	Non- Educational Per Capita \$
1964	41.99	50.81	47.88	55.40
1965	41.43	55.47	49.66	61.16
1966	45.88	81.51	53.91	84.04
1967	52.39	61.93	63.10	71.04
1968	64.13	47.67	68.17	55.98
1969	76.29	50.36	79.70	63.66

**Figure 4-1 Per-Capita Provincial and Municipal Taxation for Educational and Non-Educational Purposes, Haldimand and Norfolk Counties, 1964 to 1969**



Note: Non-educational tax levies were calculated by the addition of the municipal and county columns in the section entitled *Tax Roll* of the Ontario financial summaries for the relevant years as noted below.

Source: Ontario Department of Municipal Affairs, Summary of Financial Reports of Municipalities, 1964, 1965, 1966, 1967, 1968, and 1969.

Note: This graph clearly illustrates that Haldimand and Norfolk counties are below the Ontario average in municipal taxation for both educational and non-educational purposes; and that municipal taxation for educational purposes outstrips taxation for other purposes.

## 5 Education

Special attention to education is justified on several grounds: it is the most expensive single service on every municipal budget—some 40 per cent of the municipal tax revenue is spent for this purpose; and increasingly large provincial expenditures are allocated to this area.

Although education is not strictly a responsibility of municipal council, the heavy financial involvement of the municipalities in educational activities necessitates the inclusion here of pertinent data for the study area. Information is presented in the following tables and map:

Table 5-1	Schools: Enrolment, Number of Teachers, Number of Teaching Areas, Number of Schools, Haldimand and Norfolk Counties, 1968 to 1970
Table 5-2	Aggregated Revenues, All School Boards, Haldimand and Norfolk Counties, 1968
Table 5-3	Aggregated Expenditures, All School Boards, Haldimand and Norfolk Counties, 1968
Table 5-4	Expenditures, All Public Elementary School Boards, Haldimand and Norfolk Counties, 1968 to 1971

Table 5-5	Expenditures, All Separate School Boards, Haldimand and Norfolk Counties, 1968 to 1971
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Table 5-6	Expenditures, All Secondary School Boards, Haldimand and Norfolk Counties, 1968 to 1971
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Table 5-7	Revenues, Individual Public Elementary School Boards, Norfolk County, 1968
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Table 5-8	Revenues, Individual Separate School Boards, Haldimand and Norfolk Counties, 1968
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Table 5-9	Revenues, Individual Secondary School Boards, Haldimand and Norfolk Counties, 1968
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Table 5-10	Expenditures, Individual Public Elementary School Boards, Norfolk County, 1968
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Table 5-11	Expenditures, Individual Separate School Boards, Haldimand and Norfolk Counties, 1968
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Table 5-12	Expenditures, Individual Secondary School Boards, Haldimand and Norfolk Counties, 1968
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Map 5-1	Education Expenditures Per-Capita, Local Contributions, by Municipality, Haldimand and Norfolk Counties, 1968
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Table 5-1

**Schools: Enrolment, Number of Teachers, Number of Teaching Areas,  
Number of Schools, Haldimand and Norfolk Counties, 1968 to 1970**

	<i>Public schools</i>						<i>Separate schools</i>		
	1968	Haldimand 1969	1970	1968	Norfolk 1969	1970	1968	Haldimand and Norfolk 1969	Norfolk 1970
Schools	18	17	17	32	32	32	15	15	15
Teaching areas	169	176	192	265	280	287	96	105	107
Teachers	172	178	183	279	284	296	96	109	111
<b>Enrolment</b>									
Kindergarten		601	578		833	755		311	294
Primary		1,901	1,919		2,809	2,799		1,002	1,004
Junior		1,820	1,818		2,676	2,652		932	974
Intermediate		1,204	1,184		1,797	1,777		580	616
Special education		71	45		90	212		5	0
<b>Total enrolment</b>	<b>5,259</b>	<b>5,597</b>	<b>5,544</b>	<b>7,807</b>	<b>8,205</b>	<b>8,195</b>	<b>2,753</b>	<b>2,830</b>	<b>2,888</b>
<i>Secondary schools</i>									
Schools	4	4	4	4	4	4			
Teaching areas	152	144	162	183	182	176			
Teachers	173	182	188	229	237	240			
<b>Enrolment</b>									
Grade 9		789	873		1,083	1,131			
Grade 10		745	795		923	1,024			
Grade 11		550	662		815	842			
Grade 12		437	465		709	761			
Grade 13		211	219		331	345			
Vocational courses		104	0		163	0			
<b>Total enrolment</b>	<b>2,688</b>	<b>2,836</b>	<b>3,014</b>	<b>3,812</b>	<b>4,024</b>	<b>4,103</b>			

Note: Only total enrolment figures can be provided for 1968 because of reporting differences for that year and 1969 and 1970.  
Teaching areas include classrooms, special purpose rooms, libraries, etc.

Source: Ontario Department of Education, Report of the Minister of Education, 1968, 1969, and 1970.



Table 5-2

**Aggregated Revenues, All School Boards, Haldimand and Norfolk Counties, 1968**  
**(All sources of revenue, in dollars)**

Source	Public school boards			Haldimand- Norfolk Separate School Board	Secondary school boards			Total, all school boards
	Haldimand	Norfolk	Total		Haldimand	Norfolk	Total	
Local taxation	867,649	1,380,127	2,247,776	384,275	986,186	1,624,736	2,610,922	5,242,973
Provincial Government	1,252,942	1,864,833	3,117,775	713,233	1,068,321	1,590,194	2,658,515	6,489,523
Federal Government	2,135	0	2,135	0	190,226	33,438	223,664	225,799
Other boards in Ontario	2,221	36,554	38,775	0	130,329	63,725	194,054	232,829
Individuals	233	1,260	1,493	251	6,769	8,147	14,916	16,660
Sale of property and insurance proceeds	3,802	34,603	38,405	6,132	3,994	1,557	5,551	50,088
Other	11,916	19,598	31,514	10,623	23,116	138,553	161,669	203,806
<b>Total revenue</b>	<b>2,140,898</b>	<b>3,336,975</b>	<b>5,477,873</b>	<b>1,114,514</b>	<b>2,408,941</b>	<b>3,460,350</b>	<b>5,869,291</b>	<b>12,461,678</b>
Surplus at Dec. 31, 1967	53,530	484,369	537,899	59,277	248,242	70,404	318,646	915,822
<b>Sub-total</b>	<b>2,194,428</b>	<b>3,821,344</b>	<b>6,015,772</b>	<b>1,173,791</b>	<b>2,657,183</b>	<b>3,530,754</b>	<b>6,187,937</b>	<b>13,377,500</b>
Deficit at Dec. 31, 1968	0	6,385	6,385	91,730	123,053	21,333	144,386	242,501
<b>Total revenue section</b>	<b>2,194,428</b>	<b>3,827,729</b>	<b>6,022,157</b>	<b>1,265,521</b>	<b>2,780,236</b>	<b>3,552,087</b>	<b>6,332,323</b>	<b>13,620,001</b>

Note: In 1968, only the Haldimand County School Board was in operation. School boards in Norfolk municipalities were amalgamated in 1969. In order to approximate the areas of jurisdiction of the county school boards on this table, we summarized the various school boards in each school type (for individual school boards, see Tables 5-7 through 5-9) by county.

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.

Table 5-3

**Aggregated Expenditures, All School Boards, Haldimand and Norfolk Counties, 1968**  
**(All types and amounts of expenditure, in dollars)**

Activity	Public school boards			Haldimand- Norfolk Separate School Board	Secondary school boards			Total, all school boards
	Haldimand	Norfolk	Total		Haldimand	Norfolk	Total	
Business administration	86,772	91,748	178,520	55,524	100,334	187,641	287,975	522,019
Instruction – day schools	1,226,552	2,029,444	3,255,996	591,387	1,665,726	2,291,427	3,957,153	7,804,536
Adult education – evening courses	0	0	0	0	19,286	7,822	27,108	27,108
Educational services	14,710	55,211	69,921	12,890	35,700	74,762	110,462	193,273
Health, attendance, and food services	1,582	25,151	26,733	9,193	23,659	10,505	34,164	70,090
Plant operation and maintenance	210,496	350,684	561,180	115,927	243,523	270,127	513,650	1,190,757
Transportation and alternative systems	198,877	280,557	479,434	161,825	156,120	215,365	371,485	1,012,744
Tuition fees	370	37,083	37,453	1,729	93,377	3,913	97,290	136,472
Capital expenditures	54,550	172,199	226,749	62,307	21,976	113,124	135,100	424,156
Other operating expenditures	2,661	13,282	15,943	5,386	30,877	45,844	76,721	98,050
<b>Sub-total</b>	<b>1,796,570</b>	<b>3,055,359</b>	<b>4,851,929</b>	<b>1,016,168</b>	<b>2,390,578</b>	<b>3,220,530</b>	<b>5,611,108</b>	<b>11,479,205</b>
Long-term debt charges	286,814	385,035	671,849	171,285	251,713	226,675	478,388	1,321,522
Non-operating expenditures	9,706	64,626	74,332	605	9,999	17,158	27,157	102,094
<b>Total expenditures</b>	<b>2,093,090</b>	<b>3,505,020</b>	<b>5,598,110</b>	<b>1,188,058</b>	<b>2,652,290</b>	<b>3,464,363</b>	<b>6,116,653</b>	<b>12,902,821</b>
Deficit at Dec. 31, 1967	0	0	0	46,024	0	0	0	46,024
<b>Sub-total</b>	<b>2,093,090</b>	<b>3,505,020</b>	<b>5,598,110</b>	<b>1,234,082</b>	<b>2,652,290</b>	<b>3,464,363</b>	<b>6,116,653</b>	<b>12,948,845</b>
Surplus at Dec. 31, 1968	101,338	322,709	424,047	31,439	127,946	87,724	215,670	671,156
<b>Total expenditures section</b>	<b>2,194,428</b>	<b>3,827,729</b>	<b>6,022,157</b>	<b>1,265,521</b>	<b>2,780,236</b>	<b>3,552,087</b>	<b>6,332,323</b>	<b>13,620,001</b>

Note: In 1968, only the Haldimand County School Board was in operation. School boards in Norfolk municipalities were amalgamated in 1969. In order to approximate the areas of jurisdiction of the county school boards on this table, we summarized the various school boards in each school type (for individual school boards, see Tables 5-10 through 5-12) by county.

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.

Table 5-4

Expenditures, All Public Elementary School Boards, Haldimand and Norfolk Counties,  
1968 to 1971 (Dollars)

Activity	Haldimand County				Norfolk County			
	1968	1969	1970	1971	1968	1969	1970	1971
Business administration	86,772	70,901	64,614	71,236	91,748	129,209	108,864	106,000
Instruction — day schools	1,226,552	1,542,416	1,863,921	1,992,296	2,029,444	2,408,710	2,776,502	3,113,352
Adult education — evening courses	0	0	0	0	0	0	0	0
Educational services	14,710	20,086	52,842	67,820	55,211	39,741	77,070	82,619
Health, attendance, and food services	1,582	0	553	1,040	25,151	1,214	1,200	1,200
Plant operation and maintenance	210,496	229,947	294,291	374,400	350,684	387,644	506,432	587,510
Transportation	198,877	223,695	250,316	267,855	280,557	308,364	381,415	386,407
Tuition fees	370	0	0	1,000	37,083	138	336	0
Capital expenditures	54,550	37,654	66,282	63,200	172,199	0	186,692	45,000
Other operating expenditures	2,661	12,165	524	9,850	13,282	0	557	0
<b>Sub-total</b>	<b>1,796,570</b>	<b>2,136,864</b>	<b>2,593,343</b>	<b>2,848,697</b>	<b>3,055,359</b>	<b>3,275,020</b>	<b>4,039,068</b>	<b>4,322,088</b>
Long-term debt charges	286,814	303,224	434,567	436,938	385,035	446,133	510,156	508,051
Non-operating expenditures	9,706	0	431	450	64,626	1,060	5,295	5,000
<b>Total</b>	<b>2,093,090</b>	<b>2,440,088</b>	<b>3,028,341</b>	<b>3,286,085</b>	<b>3,505,020</b>	<b>3,722,213</b>	<b>4,554,519</b>	<b>4,835,139</b>

Note: Figures for 1968 to 1970 are actual expenditures; figures for 1971 are estimates only.

Source: Ministry of Education, Niagara Region.

Table 5-5

**Expenditures, All Separate School Boards, Haldimand and Norfolk Counties,  
1968 to 1971 (Dollars)**

Activity	<i>Haldimand and Norfolk Counties</i>			
	1968	1969	1970	1971
Business administration	55,524	75,072	91,713	83,020
Instruction — day schools	591,387	839,640	975,424	1,037,086
Adult education — evening courses	0	0	0	0
Educational services	12,890	0	0	4,160
Health, attendance, and food services	9,193	6,279	515	700
Plant operation and maintenance	115,927	181,879	172,178	170,453
Transportation	161,825	185,659	235,122	208,729
Tuition fees	1,729	15,532	23,011	28,783
Capital expenditures	62,307	9,468	12,146	21,000
Other operating expenditures	5,386	46,178	5,908	200
<b>Sub-total</b>	<b>1,016,168</b>	<b>1,359,707</b>	<b>1,516,017</b>	<b>1,554,131</b>
Long-term debt charges	171,285	219,453	276,585	295,615
Non-operating expenditures	605	956	0	350
<b>Total</b>	<b>1,188,058</b>	<b>1,580,116</b>	<b>1,792,602</b>	<b>1,850,096</b>

Note: Figures for 1968 to 1970 are actual expenditures; figures for 1971 are estimates only.

Source: Ministry of Education, Niagara Region.

Table 5-6

**Expenditures, All Secondary School Boards, Haldimand and Norfolk Counties,  
1968 to 1971 (Dollars)**

Activity	Haldimand County				Norfolk County			
	1968	1969	1970	1971	1968	1969	1970	1971
Business administration	100,334	74,044	66,597	73,036	187,641	131,070	108,863	106,000
Instruction — day schools	1,665,726	2,102,370	2,469,123	2,529,040	2,291,427	2,813,631	3,285,866	3,584,796
Adult education — evening courses	19,286	15,113	16,202	22,000	7,822	16,785	20,157	20,000
Educational services	35,700	29,707	49,670	57,034	74,762	22,882	46,500	62,592
Health, attendance, and food services	23,659	11,960	835	2,540	10,505	27,586	35,507	36,400
Plant operation and maintenance	243,523	308,950	377,889	428,461	270,127	320,933	380,413	393,000
Transportation	156,120	173,558	180,976	181,205	215,365	309,300	306,723	341,299
Tuition fees	93,377	4,020	1,665	1,500	3,913	486,099	511,730	410,000
Capital expenditures	21,976	29,120	98,925	25,000	113,124	72,382	52,707	98,244
Other operating expenditures	30,877	20,814	8,602	17,700	45,844	0	0	0
<b>Sub-total</b>	<b>2,390,578</b>	<b>2,769,656</b>	<b>3,270,484</b>	<b>3,337,516</b>	<b>3,220,530</b>	<b>4,200,668</b>	<b>4,748,466</b>	<b>5,052,331</b>
Long-term debt charges	251,713	249,656	256,506	310,774	226,675	236,499	237,894	425,110
Non-operating expenditures	9,999	5,933	18,400	13,067	17,158	7,462	13,473	24,000
<b>Total</b>	<b>2,652,290</b>	<b>3,025,245</b>	<b>3,545,390</b>	<b>3,661,357</b>	<b>3,464,363</b>	<b>4,444,629</b>	<b>4,999,833</b>	<b>5,501,441</b>

Note: Figures for 1968 to 1970 are actual expenditures; figures for 1971 are estimates only.

Source: Ministry of Education, Niagara Region.



Table 5-7

### Revenues, Individual Public Elementary School Boards, Norfolk County, 1968 (Dollars)

<i>Source</i>	<i>Norfolk County</i>	<i>Delhi</i>	<i>Simcoe</i>	<i>Waterford</i>	<i>Charlotteville</i>	<i>Houghton</i>
Local taxation	123,166	106,554	384,710	69,155	153,090	41,470
Provincial Government	276,275	43,305	212,811	116,161	300,335	108,345
Federal Government	0	0	0	0	0	0
Other boards in Ontario	0	0	2,424	0	0	1,828
Individuals	0	0	1,260	0	0	0
Sale of property and insurance proceeds	18,010	203	0	0	188	100
Other	3,397	130	2,180	1,712	773	719
<b>Total revenue</b>	<b>420,848</b>	<b>150,192</b>	<b>603,385</b>	<b>187,028</b>	<b>454,386</b>	<b>152,462</b>
Surplus at Dec. 31, 1967	54,751	10,135	19,695	24,050	20,693	59,497
<b>Sub-total</b>	<b>475,599</b>	<b>160,327</b>	<b>623,080</b>	<b>211,078</b>	<b>475,079</b>	<b>211,959</b>
Deficit at Dec. 31, 1968	0	0	0	5,986	0	0
<b>Total revenue section</b>	<b>475,599</b>	<b>160,327</b>	<b>623,080</b>	<b>217,064</b>	<b>475,079</b>	<b>211,959</b>

<i>Source</i>	<i>Middleton</i>	<i>Townsend</i>	<i>North Walsingham</i>	<i>South Walsingham</i>	<i>Windham</i>	<b><i>Total, all boards</i></b>
Local taxation	123,016	127,514	69,050	36,193	146,209	<b>1,380,127</b>
Provincial Government	88,470	336,422	85,284	132,030	165,395	<b>1,864,833</b>
Federal Government	0	0	0	0	0	<b>0</b>
Other boards in Ontario	0	0	0	32,302	0	<b>36,554</b>
Individuals	0	0	0	0	0	<b>1,260</b>
Sale of property and insurance proceeds	560	2,954	10,680		1,882	<b>34,603</b>
Other	137	1,208	300	1,178	7,864	<b>19,598</b>
<b>Total revenue</b>	<b>212,183</b>	<b>468,098</b>	<b>165,314</b>	<b>201,729</b>	<b>321,350</b>	<b>3,336,975</b>
Surplus at Dec. 31, 1967	29,620	61,041	32,707	91,402	80,778	<b>484,369</b>
<b>Sub-total</b>	<b>241,803</b>	<b>529,139</b>	<b>198,021</b>	<b>293,131</b>	<b>402,128</b>	<b>3,821,344</b>
Deficit at Dec. 31, 1968	399	0	0	0	0	<b>6,385</b>
<b>Total revenue section</b>	<b>242,202</b>	<b>529,139</b>	<b>198,021</b>	<b>293,131</b>	<b>402,128</b>	<b>3,827,729</b>

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.

Table 5-8

# Revenues, Individual Separate School Boards, Haldimand and Norfolk Counties, 1968 (Dollars)

Source	Haldimand County school boards							
	Caledonia	Cayuga-Seneca	Dunnville	Walpole	Total			
Local taxation	28,324	7,398	19,579	11,056	66,357			
Provincial Government	32,738	39,631	48,101	55,957	176,427			
Federal Government	0	0	0	0	0			
Other boards in Ontario	0	0	0	0	0			
Individuals	0	0	0	0	0			
Sale of property and insurance proceeds	0	100	0	0	100			
Other	12	0	0	0	12			
<b>Total revenue</b>	<b>61,074</b>	<b>47,129</b>	<b>67,680</b>	<b>67,013</b>	<b>242,896</b>			
Surplus at Dec. 31, 1967	0	2,392	0	4,422	6,814			
<b>Sub-total</b>	<b>61,074</b>	<b>49,521</b>	<b>67,680</b>	<b>71,435</b>	<b>249,710</b>			
Deficit at Dec. 31, 1968	29,275	3,509	5,856	11,730	50,370			
<b>Total revenue section</b>	<b>90,349</b>	<b>53,030</b>	<b>73,536</b>	<b>83,165</b>	<b>300,080</b>			

Source	Norfolk County school boards							Total
	Delhi	Houghton-Middleton-N. Walsingham	Middleton-S. Norwich	S. Norwich-Windham	Port Dover	Simcoe	Waterford	
Local taxation	77,620	77,719	27,134	52,580	9,746	36,062	37,057	317,918
Provincial Government	105,816	91,746	33,819	75,469	37,898	115,772	76,286	536,806
Federal Government	0	0	0	0	0	0	0	0
Other boards in Ontario	0	0	0	0	0	0	0	0
Individuals	0	0	0	251	0	0	0	251
Sale of property and insurance proceeds	0	5,759	0	0	0	86	187	6,032
Other	780	424	0	541	3,172	5,572	122	10,611
<b>Total revenue</b>	<b>184,216</b>	<b>175,648</b>	<b>60,953</b>	<b>128,841</b>	<b>50,816</b>	<b>157,492</b>	<b>113,652</b>	<b>871,618</b>
Surplus at Dec. 31, 1967	27,389	0	5,988	5,502	1,012	4,638	7,934	52,463
<b>Sub-total</b>	<b>211,605</b>	<b>175,648</b>	<b>66,941</b>	<b>134,343</b>	<b>51,828</b>	<b>162,130</b>	<b>121,586</b>	<b>924,081</b>
Deficit at Dec. 31, 1968	0	15,262	0	6,901	3,136	16,061	0	41,360
<b>Total revenue section</b>	<b>211,605</b>	<b>190,910</b>	<b>66,941</b>	<b>141,244</b>	<b>54,964</b>	<b>178,191</b>	<b>121,586</b>	<b>965,441</b>

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.

Table 5-9

# Revenues, Individual Secondary School Boards, Haldimand and Norfolk Counties, 1968 (Dollars)

Source	Haldimand County school boards				Norfolk County school boards					
	Dunnville		West Haldimand		Delhi		Southeast Norfolk		Waterford	
	Vocational	Academic	Vocational	Academic	Vocational	Academic	Vocational	Academic	Vocational	Academic
Local taxation	167,976	270,427	410,837	136,946	188,203	281,009	495,506	301,875	213,713	144,430
Provincial Government	138,558	261,534	501,172	167,057	253,544	125,036	431,854	343,468	255,660	180,632
Federal Government	0	0	142,669	47,557	0	0	9,841	7,826	12,573	3,198
Other boards in Ontario	0	1,495	96,625	32,209	52,269	0	0	1,756	7,111	2,589
Individuals	0	2,885	480	3,404	2,781	0	2,198	1,748	1,420	0
Sale of property and insurance proceeds	0	3,994	0	0	1,557	0	0	0	0	0
Other	3,767	11,771	5,683	1,895	37,814	27,486	795	71,721	0	737
<b>Total revenue</b>	<b>310,301</b>	<b>552,106</b>	<b>1,157,466</b>	<b>389,068</b>	<b>536,168</b>	<b>433,531</b>	<b>940,194</b>	<b>728,394</b>	<b>490,477</b>	<b>331,586</b>
Surplus at Dec. 31, 1967	0	13,572	234,670	0	0	17,940	0	0	0	52,464
<b>Sub-total</b>	<b>310,301</b>	<b>565,678</b>	<b>1,392,136</b>	<b>389,068</b>	<b>536,168</b>	<b>451,471</b>	<b>940,194</b>	<b>728,394</b>	<b>490,477</b>	<b>384,050</b>
Deficit at Dec. 31, 1968	0	123,053	-32,776*	32,776*	0	0	0	21,333	0	0
<b>Total revenue section</b>	<b>310,301</b>	<b>688,731</b>	<b>1,359,360</b>	<b>421,844</b>	<b>536,168</b>	<b>451,471</b>	<b>940,194</b>	<b>749,727</b>	<b>490,477</b>	<b>384,050</b>

Note: \* See Note 1 in Table 5-12.

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.

Table 5-10

**Expenditures, Individual Public Elementary School Boards, Norfolk County, 1968  
(Dollars)**

<i>Activity</i>	<i>Norfolk County</i>	<i>Delhi</i>	<i>Simcoe</i>	<i>Waterford</i>	<i>Charlot- teville</i>	<i>Houghton</i>	<i>Middleton</i>	<i>Townsend</i>	<i>Walsingham North</i>	<i>South</i>	<i>Windham</i>
Business administration	9,467	5,017	12,314	4,598	12,585	5,489		10,561	6,103	6,675	11,372
Instruction — day schools	230,715	119,720	438,969	117,302	250,214	94,630	125,060	226,086	95,997	140,232	190,519
Adult education — evening courses	0	0	0	0	0	0	0	0	0	0	0
Educational services	6,364	3,691	13,242	4,291	5,866	1,440	3,274	7,797	1,903	2,326	5,017
Health, attendance and food services	0	100	290	200	0	6,224	5,980	0	4,706	7,557	94
Plant operation and maintenance	39,143	14,206	78,042	24,261	40,983	20,092	23,690	43,723	16,625	18,946	30,973
Transportation and alternative systems	40,200	0	3,038	0	39,648	15,341	23,255	81,317	18,021	21,579	38,158
Tuition fees	2,508	0	0	0	32,246	0	396	0	1,231	702	0
Capital expenditures	3,210	4,087	14,050	6,452	9,303	11,391	29,515	10,742	9,241	10,323	63,885
Other operating expenditures	878	2,224	1,287	1,028	706	881	1,249	991	1,765	1,106	1,167
<b>Sub-total</b>	<b>332,485</b>	<b>149,045</b>	<b>561,232</b>	<b>158,132</b>	<b>391,551</b>	<b>155,488</b>	<b>219,986</b>	<b>381,217</b>	<b>155,592</b>	<b>209,446</b>	<b>341,185</b>
Long-term debt charges	59,454	8,240	46,247	23,060	58,905	19,758	22,216	64,941	9,321	29,388	43,505
Non-operating expenditures	0	701	937	35,872	0	0	0	27,116	0	0	0
<b>Total expenditures</b>	<b>391,939</b>	<b>157,986</b>	<b>608,416</b>	<b>217,064</b>	<b>450,456</b>	<b>175,246</b>	<b>242,202</b>	<b>473,274</b>	<b>164,913</b>	<b>238,834</b>	<b>384,690</b>
Deficit at Dec. 31, 1967	0	0	0	0	0	0	0	0	0	0	0
<b>Sub-total</b>	<b>391,939</b>	<b>157,986</b>	<b>608,416</b>	<b>217,064</b>	<b>450,456</b>	<b>175,246</b>	<b>242,202</b>	<b>473,274</b>	<b>164,913</b>	<b>238,834</b>	<b>384,690</b>
Surplus at Dec. 31, 1968	83,660	2,341	14,664	0	24,623	36,713	0	55,865	33,108	54,297	17,438
<b>Total expenditures section</b>	<b>475,599</b>	<b>160,327</b>	<b>623,080</b>	<b>217,064</b>	<b>475,079</b>	<b>211,959</b>	<b>242,202</b>	<b>529,139</b>	<b>198,021</b>	<b>293,131</b>	<b>402,128</b>

Note: See Table 5-3 for Haldimand County school board expenditures.

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.

Table 5-11

## Expenditures, Individual Separate School Boards, Haldimand and Norfolk Counties, 1968

Haldimand County school boards					
Activity	Caledonia	Cayuga-Seneca	Dunnville	Walpole	Total
Business administration	4,528	1,418	3,098	3,558	12,602
Instruction – day schools	33,697	21,810	28,413	37,634	121,554
Adult education – evening courses	0	0	0	0	0
Educational services	1,213	0	952	0	2,165
Health, attendance, and food services	0	14	0	0	14
Plant operation and maintenance	6,482	5,030	5,657	12,381	29,550
Transportation and alternative systems	16,300	6,685	5,600	6,350	34,935
Tuition fees	0	570	0	1,159	1,729
Capital expenditures	379	7,454	3,210	5,498	16,541
Other operating expenditures	253	0	75	0	328
<b>Sub-total</b>	<b>62,852</b>	<b>42,981</b>	<b>47,005</b>	<b>66,580</b>	<b>219,418</b>
Long-term debt charges	4,040	10,049	14,238	16,585	44,912
Non-operating expenditures	0	0	49	0	49
<b>Total expenditures</b>	<b>66,892</b>	<b>53,030</b>	<b>61,292</b>	<b>83,165</b>	<b>264,379</b>
Deficit at Dec. 31, 1967	23,457	0	12,244	0	35,701
<b>Sub-total</b>	<b>90,349</b>	<b>53,030</b>	<b>73,536</b>	<b>83,165</b>	<b>300,080</b>
Surplus at Dec. 31, 1968	0	0	0	0	0
<b>Total expenditures section</b>	<b>90,349</b>	<b>53,030</b>	<b>73,536</b>	<b>83,165</b>	<b>300,080</b>

Norfolk County school boards						
Activity	Delhi	Houghton-Middleton-N. Wal-singham	Middle-ton-S. Nor-wich	S. Nor-wich-ham	Port Dover-Wood-house	Total
Business administration	8,568	8,187	1,774	10,677	2,327	5,222
Instruction – day schools	113,564	86,457	32,266	63,685	26,032	55,688
Adult education – evening courses	0	0	0	0	0	0
Educational services	2,759	1,639	377	1,481	560	1,407
Health, attendance and food services	25	3,912	0	0	0	2,502
Plant operation and maintenance	16,709	17,846	4,909	13,289	5,696	2,204
Transportation and alternative systems	16,140	24,049	8,701	26,000	8,600	19,486
Tuition fees	0	0	0	0	0	8,442
Capital expenditures	5,376	16,996	7,618	2,295	383	25,320
Other operating expenditures	1,870	827	0	987	90	0
<b>Sub-total</b>	<b>165,011</b>	<b>159,913</b>	<b>55,645</b>	<b>118,414</b>	<b>43,688</b>	<b>109,798</b>
Long-term debt charges	20,320	20,674	7,111	22,830	11,276	9,931
Non-operating expenditures	0	0	0	0	0	489
<b>Total expenditures</b>	<b>185,331</b>	<b>180,587</b>	<b>62,756</b>	<b>141,244</b>	<b>54,964</b>	<b>109,798</b>
Deficit at Dec. 31, 1967	0	10,323	0	0	0	556
<b>Sub-total</b>	<b>185,331</b>	<b>190,910</b>	<b>62,756</b>	<b>141,244</b>	<b>54,964</b>	<b>126,373</b>
Surplus at Dec. 31, 1968	26,274	0	4,185	0	0	10,808
<b>Total expenditures section</b>	<b>211,605</b>	<b>190,910</b>	<b>66,941</b>	<b>141,244</b>	<b>54,964</b>	<b>126,373</b>

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.



Table 5-12

**Expenditures, Individual Secondary School Boards, Haldimand and Norfolk Counties, 1968  
(Dollars)**

Activity	Haldimand County school boards				Norfolk County school boards					
	Dunnville		West Haldimand		Delhi		Southeast Norfolk		Waterford	
	Vocational	Academic	Vocational	Academic	Vocational	Academic	Vocational	Academic	Vocational	Academic
Business administration	15,066	37,949	35,490	11,829	28,434	20,761	59,075	50,962	16,833	11,576
Instruction — day schools	156,039	393,007	837,509	279,171	347,295	266,303	664,205	515,757	294,986	202,881
Adult education — evening courses	0	7,920	0	11,366	5,098	0	0	0	2,679	45
Educational services	2,070	5,214	21,312	7,104	14,980	10,937	602	479	28,300	19,464
Health, attendance and food services	4,282	10,787	6,442	2,148	1,362	995	4,122	3,278	443	305
Plant operation and maintenance	20,690	52,109	128,041	42,683	39,995	29,200	74,237	59,036	40,088	27,571
Transportation and alternative systems	19,916	40,765	71,578	23,861	36,396	26,573	39,887	31,723	47,866	32,920
Tuition fees	88,601	0	3,582	1,194	532	531	0	0	2,850	0
Capital expenditures	1,935	4,875	11,375	3,791	35,671	16,584	19,837	9,117	5,246	26,669
Other operating expenditures	1,702	4,288	18,664	6,223	4,692	3,425	17,418	13,853	3,825	2,631
<b>Sub-total</b>	<b>310,301</b>	<b>556,914</b>	<b>1,133,993</b>	<b>389,370</b>	<b>514,455</b>	<b>375,309</b>	<b>879,383</b>	<b>684,205</b>	<b>443,116</b>	<b>324,062</b>
Long-term debt charges	0	124,493	95,415	31,805	21,713	15,852	60,811	48,364	47,361	32,574
Non-operating expenditures	0	7,324	2,006	669	0	0	0	17,158	0	0
<b>Total expenditures</b>	<b>310,301</b>	<b>688,731</b>	<b>1,231,414</b>	<b>421,844</b>	<b>536,168</b>	<b>391,161</b>	<b>940,194</b>	<b>749,727</b>	<b>490,477</b>	<b>356,636</b>
Deficit at Dec. 31, 1967	0	0	0	0	0	0	0	0	0	0
<b>Sub-total</b>	<b>310,301</b>	<b>688,731</b>	<b>1,231,414</b>	<b>421,844</b>	<b>536,168</b>	<b>391,161</b>	<b>940,194</b>	<b>749,727</b>	<b>490,477</b>	<b>356,636</b>
Surplus at Dec. 31, 1968	0	0	127,946 <sup>1</sup>	0	0	60,310	0	0	0	27,414
<b>Total expenditures section</b>	<b>310,301</b>	<b>688,731</b>	<b>1,359,360</b>	<b>421,844</b>	<b>536,168</b>	<b>451,471</b>	<b>940,194</b>	<b>749,727</b>	<b>490,477</b>	<b>384,050</b>

Note: <sup>1</sup>The actual surplus amount was \$160,722, but from this was deducted \$32,776 to cover a deficit incurred by the non-vocational programme.

Source: Ontario Department of Education, Statement of Revenue and Expenditure for the Year Ended December 31, 1968, by the Boards of Education.



Note: There is homogeneity in most of the study area. Only Sherbrooke, Middleton, Windham, and North Walsingham of the townships and Simcoe and Dunnville of the towns pay more than what seems to be the general trend between \$50.00 and \$74.99. Moulton, Caledonia, Cayuga, Port Dover, and Port Rowan pay between \$25.00 and \$49.99.

Source: Ontario Department of Municipal Affairs, 1968 Summary of Financial Reports of Municipalities.

# 6

## Local Orientation and Identification Study

The Local Orientation and Identification Study (LOIS) was carried out on behalf of the Haldimand-Norfolk Study by Earl Berger Limited and David Jackson and Associates. The study consisted of an interview survey of some 1,100 citizens in Haldimand and Norfolk counties.

### Abbreviated Summary of Responses to LOIS Interview Questions

	On the whole, municipal government has lost most of its usefulness.		Municipal government should be given more control over local affairs.	
	Norfolk	Haldimand	Norfolk	Haldimand
Agree	31.5%	28.4%	77.5%	77.2%
Disagree	68.5%	71.6%	22.5%	22.8%
Sample size	476	577	467	567

Do you think your interests and those of your community would be best served by: (choose one)

- (a) the existing county and township boundaries as they are now;
- (b) the organization of towns, villages, and townships so that each county would be organized into four or five large municipalities; or
- (c) the reorganization of county as well as local boundaries in the entire Norfolk-Haldimand area.

	Norfolk	Haldimand
(a) Existing	51.2%	64.6%
(b) Reorganization	20.5%	21.7%
(c) Reorganization	28.3%	13.7%
Sample size	459	539

For this publication, an abbreviated summary of responses to LOIS interview questions was prepared, based on extensive tabular material formulated for the full report. The full report of LOIS findings and summaries of this data are available under separate cover and can be borrowed from public libraries in the study area.

To meet changing circumstances in the area, the system of county and local government needs:

- (a) little change
- (b) moderate change
- (c) substantial change.

	Norfolk	Haldimand
(a) Little change	15.3%	23.3%
(b) Moderate change	56.9%	57.7%
(c) Substantial change	27.8%	19.0%
Sample size	471	563

	I don't think public officials care very much about what people like me think.		The way people vote is the main thing that decides the way things are run in this country.	
	Norfolk	Haldimand	Norfolk	Haldimand
Agree	40.2%	45.4%	51.2%	53.0%
Disagree	59.8%	54.6%	48.8%	47.0%
Sample size	492	595	488	594

Source: Haldimand-Norfolk Study: Earl Berger Limited, **Local Orientation and Identification Study**, Tables I-20, I-21, I-24, I-25.

	Voting is the only way people like me can have any say about how the government runs things.		People like me don't have any say about what government does.	
	Norfolk	Haldimand	Norfolk	Haldimand
Agree	49.9%	53.2%	46.5%	46.4%
Disagree	50.1%	46.8%	53.5%	53.6%
Sample size	487	585	492	595

	Sometimes politics and government seem so complicated that a person like me can't really understand what's going on.		Effective planning for the future of your community requires collaboration with adjacent communities and municipalities.	
	Norfolk	Haldimand	Norfolk	Haldimand
Agree	63.7%	71.4%	88.1%	75.6%
Disagree	36.3%	28.6%	11.9%	24.4%
Sample size	485	570	488	566

	Joining many small boroughs and townships into an area-wide government is a good way to meet the costs of future development.		Collaboration with other municipalities is a good way for everyone to attain fair shares in the future growth of the area.	
	Norfolk	Haldimand	Norfolk	Haldimand
Agree	57.8%	38.9%	75.3%	59.3%
Disagree	42.2%	61.1%	24.7%	40.7%
Sample size	472	571	481	563

Source: Haldimand-Norfolk Study: Earl Berger Limited, **Local Orientation and Identification Study**, Tables I-11 to I-15 inclusive, and I-17 to I-19 inclusive.

The following is a list of Ontario statutes that affect municipalities. In most cases, statutes that specifically apply to one municipality only (for example, The Township of Red Lake Act) have been omitted, with the exception of legislation that resulted in the formation of a new municipal structure (such as The Regional Municipality of Niagara Act and The City of the Lakehead Act).

The Administration of Justice Act, R.S.O. 1970, c. 6; as amended 1971, c. 8

The Age of Majority and Accountability Act, S.O. 1971, c. 98

The Agricultural Rehabilitation and Development Act, R.S.O. 1970, c. 12

The Agricultural Representatives Act, R.S.O. 1970, c. 13; as amended 1971, c. 45

The Agricultural Societies Act, R.S.O. c. 15; as amended 1971, c. 50

The Air Pollution Control Amendment Act, R.S.O. 1970, c. 16

The Airports Act, R.S.O. 1970, c. 17

The Ambulance Act, R.S.O. 1970, c. 20; as amended 1971, c. 50

The Anatomy Act, R.S.O. 1970, c. 21

The Archaeological and Historic Sites Protection Act, R.S.O. 1970, c. 26

The Assessment Act, R.S.O. 1970, c. 32; as amended 1971, c. 71

The Beach Protection Act, R.S.O. 1970, c. 40; as amended 1971, c. 50

The Bees Act, R.S.O. 1970, c. 43; as amended 1971, c. 50

The Brucellosis Act, R.S.O. 1970, c. 51

The Cemeteries Act, R.S.O. 1970, c. 57

The Certification of Titles Act, R.S.O. 1970, c. 59; as amended 1971, c. 50

The Charitable Institutions Act, R.S.O. 1970, c. 62; as amended 1971, c. 50

The Children's Institutions Act, R.S.O. 1970, c. 66; as amended 1971, c. 50

The Children's Mental Hospitals Act, R.S.O. 1970, c. 69; as amended 1971, c. 50

The Child Welfare Act, R.S.O. 1970, c. 64

The Commissioners For Taking Affidavits Act, R.S.O. 1970, c. 72

The Community Centres Act, R.S.O. 1970, c. 73

The Community Psychiatric Hospitals Act, R.S.O. 1970, c. 74

The Commuter Services Act, R.S.O. 1970, c. 75

The Condominium Act, R.S.O. 1970, c. 77

The Confederation Centennial Act, 1962-1963, c. 19; 1965, c. 18; 1966, c. 21

The Conservation Authorities Act, R.S.O. 1970, c. 78; as amended 1971, c. 64

The Construction Hoists Act, R.S.O. 1970, c. 80

The Construction Safety Act, R.S.O. 1970, c. 81; as amended 1971, c. 50

The Conveyancing and Law of Property Act, R.S.O. 1970, c. 85

The Coroners Act, R.S.O. 1970, c. 87

The Corporations Act, R.S.O. 1970, c. 89; as amended 1971, c. 25

The County Courts Act, R.S.O. 1970, c. 94; as amended 1971, c. 60

The County Judges Act, R.S.O. 1970, c. 95; as amended 1971, c. 4

The Crown Attorneys Act, R.S.O. 1970, c. 101

The Crown Witness Act, R.S.O. 1970, c. 103; as amended 1971, c. 5

The Day Nurseries Act, R.S.O. 1970, c. 104; as amended 1971, c. 50, 93

The Deserted Wives' and Children's Maintenance Act, R.S.O. 1970, c. 128

The District Municipality of Muskoka Act, R.S.O. 1970, c. 131; as amended 1971, c. 76

The District Welfare Administration Boards Act, R.S.O. 1970, c. 132

The Dog Tax and Live Stock and Poultry Protection Act, R.S.O. 1970, c. 133; as amended 1971, c. 50

The Drainage Act, R.S.O. 1970, c. 136 (includes The Provincial Aid to Drainage Act, R.S.O. 1960, c. 311; The Ditches and Watercourses Act, R.S.O. 1960, c. 109; and The Municipal Drainage Act, R.S.O. 1960, c. 252)

The Elderly Persons Centres Act, R.S.O. 1970, c. 140; as amended 1971, c. 50

The Election Act, R.S.O. 1970, c. 142; as amended 1971, c. 100

The Emergency Measures Act, R.S.O. 1970, c. 145

The Energy Act, R.S.O. 1970, c. 148; as amended 1971, c. 44



The Environmental Protection Act, S.O. 1971, c. 86  
 The Expropriations Act, R.S.O. 1970, c. 154; as amended 1971, c. 12  
 The Family Benefits Act, R.S.O. 1970, c. 157; as amended 1971, c. 50, 92 (includes The Blind Persons' Allowance Act, R.S.O. 1960, c. 35; The Disabled Persons' Allowance Act, R.S.O. 1960, c. 107; The Mothers' Allowance Act, R.S.O. 1960, c. 247; and The Mothers' and Dependent Children's Allowance Act, R.S.O. 1960, c. 247)  
 The Fire Departments Act, R.S.O. 1970, c. 169  
 The Fire Guardians Act, R.S.O. 1970, c. 171  
 The Fire Marshall's Act, R.S.O. 1970, c. 172  
 The Fires Extinguishment Act, R.S.O. 1970, c. 173  
 The Fluoridation Act, R.S.O. 1970, c. 178  
 The Forest Fires Prevention Act, R.S.O. 1970, c. 179; as amended 1971, c. 50  
 The Forestry Act, R.S.O. 1970, c. 181; as amended 1971, c. 17, 50  
 The Game and Fish Act, R.S.O. 1970, c. 186; as amended 1971, c. 30  
 The General Welfare Assistance Act, R.S.O. 1970, c. 192; as amended 1971, c. 50  
 The (Village of) Hagersville Act, S.O. 1967, c. 32  
 The Highway Improvement Act, R.S.O. 1970, c. 201; as amended 1971, c. 61  
 The Highway Traffic Act, R.S.O. 1970, c. 202  
 The Homemakers and Nurses Services Act, R.S.O. 1970, c. 203  
 The Homes for Retarded Persons Act, R.S.O. 1970, c. 204; as amended 1971, c. 50  
 The Homes for Special Care Act, R.S.O. 1970, c. 205  
 The Homes for the Aged and Rest Homes Act, R.S.O. 1970, c. 206; as amended 1971, c. 50, 99

The Horticultural Societies Act, R.S.O. 1970, c. 207; as amended 1971, c. 50  
 The Hospital Labour Disputes Arbitration Act, R.S.O. 1970, c. 208  
 The Hospital Services Commission Act, R.S.O. 1970, c. 209  
 The Housing Development Act, R.S.O. 1970, c. 213  
 The Hotel Fire Safety Act, R.S.O. 1970, c. 211; as amended 1971, c. 41  
 The Indian Welfare Services Act, R.S.O. 1970, c. 218  
 The Industrial Safety Act, R.S.O. 1970, c. 220; as amended 1971, c. 43  
 The Judicature Act, R.S.O. 1970, c. 228  
 The Jurors Act, R.S.O. 1970, c. 230; as amended 1971, c. 9  
 The Justices of the Peace Act, R.S.O. 1970, c. 231; as amended 1971, c. 6  
 The Labour Relations Act, R.S.O. 1970, c. 232  
 The (City of The) Lakehead Act, S.O. 1968-1969, c. 56; as amended 1970, c. 125  
 The Landlord and Tenant Act, R.S.O. 1970, c. 236  
 The Land Titles Act, R.S.O. 1970, c. 234  
 The Line Fences Act, R.S.O. 1970, c. 248  
 The Liquor License Act, R.S.O. 1970, c. 250; as amended 1971, c. 35  
 The Local Improvement Act, R.S.O. 1970, c. 255  
 The Local Roads Boards Act, R.S.O. 1970, c. 256  
 The Loggers' Safety Act, R.S.O. 1970, c. 257; as amended 1971, c. 50  
 The Lord's Day (Ontario) Act, R.S.O. 1970, c. 259  
 The Marriage Act, R.S.O. 1970, c. 261; as amended 1971, c. 50  
 The Maternity Boarding Houses Act, R.S.O. 1970, c. 264; as amended 1971, c. 71

The Meat Inspection Act (Ontario), R.S.O. 1970, c. 266; as amended 1971, c. 50  
 The Mental Hospitals Act, R.S.O. 1970, c. 270; as amended 1971, c. 50  
 The Milk Act, R.S.O. 1970, c. 273  
 The Mining Tax Act, R.S.O. 1970, c. 275; as amended 1971, c. 14  
 \*The Ministry of Community and Social Services Act, 1972, Bill 27 (formerly The Department of Social and Family Services Act, R.S.O. 1970, c. 121)  
 \*The Ministry of Correctional Services Act, 1972, Bill 27 (formerly The Department of Correctional Services Act, R.S.O. 1970, c. 110) (includes The Penal and Reform Institutions Act, R.S.O. 1960, c. 291; The Jails Act, R.S.O. 1960, c. 195; and The Industrial Farms Act, R.S.O. 1960, c. 185)  
 \*The Ministry of Education Act, 1972, Bill 27 (formerly The Department of Education Act, R.S.O. 1970, c. 111)  
 The Motorized Snow Vehicles Act, R.S.O. 1970, c. 283  
 The Municipal Act, R.S.O. 1970, c. 284; as amended 1971, c. 81  
 \*The Municipal Affairs Act, 1972, Bill 27 (formerly The Department of Municipal Affairs Act, R.S.O. 1970, c. 118)  
 The Municipal and School Tax Credit Assistance Act, R.S.O. 1970, c. 285  
 The Municipal Arbitrations Act, R.S.O. 1970, c. 286  
 The Municipal Elections Act, 1972, Bill 77  
 The Municipal Corporations Quieting Orders Act, R.S.O. 1970, c. 287  
 The Municipal Franchise Extension Act, R.S.O. 1970, c. 288

\*Ministry Established by An Act to Provide for the Reorganization of the Government of Ontario, 1972, Bill 27.

- The Municipal Franchises Act, R.S.O. 1970, c. 289
- The Municipal Subsidies Adjustment Act, R.S.O. 1970, c. 291
- The Municipal Tax Assistance Act, R.S.O. 1970, c. 292
- The Municipal Unconditional Grants Act, R.S.O. 1970, c. 293
- The Municipal Works Assistance Act, R.S.O. 1970, c. 294
- The Municipality of Metropolitan Toronto Act, R.S.O. 1970, c. 295; as amended 1971, c. 7, 80
- The Nursing Homes Act, R.S.O. 1970, c. 302; as amended 1971, c. 34
- The Ontario Development Corporation Act, R.S.O. 1970, c. 308; as amended 1971, c. 67
- The Ontario Education Capital Aid Corporation Act, R.S.O. 1970, c. 310
- The Ontario Energy Board Act, R.S.O. 1970, c. 312
- The Ontario Highway Transport Board Act, R.S.O. 1970, c. 316; as amended 1971, c. 50
- The Ontario Housing Corporation Act, R.S.O. 1970, c. 317
- The Ontario Mental Health Foundation Act, R.S.O. 1970, c. 322
- The Ontario Municipal Board Act, R.S.O. 1970, c. 323
- The Ontario Municipal Employees Retirement Systems Act, R.S.O. 1970, c. 324
- The Ontario Municipal Improvement Corporation Act, R.S.O. 1970, c. 325
- The Ontario Parks Integration Board Act, R.S.O. 1970, c. 327
- \*The Ontario Water Resources Act, 1972, Bill 27 (formerly The Ontario Water Resources Commission Act, R.S.O. 1970, c. 332)
- The Parks Assistance Act, R.S.O. 1970, c. 337
- The Partnership Registration Act, R.S.O. 1970, c. 340
- The Pension Benefits Act, R.S.O. 1970, c. 342
- The Pesticides Act, R.S.O. 1970, c. 346; as amended 1971, c. 50
- The Pits and Quarries Control Act, S.O. 1971, c. 96
- The Planning Act, R.S.O. 1970, c. 349; as amended 1971, c. 2
- The Plant Diseases Act, R.S.O. 1970, c. 350; as amended 1971, c. 50
- The Police Act, R.S.O. 1970, c. 351
- The Pounds Act, R.S.O. 1970, c. 353
- The Power Commission Act, R.S.O. 1970, c. 354
- The Private Hospitals Act, R.S.O. 1970, c. 361
- The Probation Act, R.S.O. 1970, c. 364
- The Provincial Courts Act, R.S.O. 1970, c. 369 (includes The Juvenile and Family Courts Act, R.S.O. 1960, c. 201)
- The Provincial Land Tax Act, R.S.O. 1970, c. 370; as amended 1971, c. 50
- The Provincial Parks Act, R.S.O. 1970, c. 371; as amended 1971, c. 16
- The Provincial Parks and Municipal Tax Assistance Act, R.S.O. 1971, c. 78
- The Public Health Act, R.S.O. 1970, c. 377; as amended 1971, c. 95
- The Public Hospitals Act, R.S.O. 1970, c. 378
- The Public Lands Act, R.S.O. 1970, c. 380; as amended 1971, c. 46
- The Public Libraries Act, R.S.O. 1970, c. 381
- The Public Parks Act, R.S.O. 1970, c. 384
- The Public Schools Act, R.S.O. 1970, c. 385; as amended 1971, c. 69
- The Public Service Act, R.S.O. 1970, c. 386
- The Public Service Superannuation Act, R.S.O. 1970, c. 387; as amended 1971, c. 40
- The Public Service Works on Highways Act, R.S.O. 1970, c. 388
- The Public Utilities Act, R.S.O. 1970, c. 390
- The Public Utilities Corporations Act, R.S.O. 1970, c. 391
- The Public Works Creditors Payment Act, R.S.O. 1970, c. 394
- The Regional Development Councils Act, R.S.O. 1970, c. 404
- The Regional Municipal Grants Act, R.S.O. 1970, c. 405; as amended 1971, c. 73
- The Regional Municipality of Niagara Act, R.S.O. 1970, c. 406; as amended 1971, c. 77
- The Regional Municipality of Ottawa-Carleton Act, R.S.O. 1970, c. 407; as amended 1971, c. 75
- The Registry Act, R.S.O. 1970, c. 409; as amended 1971, c. 50
- The Regulations Act, R.S.O. 1970, c. 410
- (An Act to Provide For The) Reorganization of The Government of Ontario, 1972, Bill 27
- The Residential Property Tax Reduction Act, R.S.O. 1970, c. 414
- The Retail Sales Tax Act, R.S.O. 1970, c. 415
- The Rural Housing Assistance Act, R.S.O. 1970, c. 418
- The Sanatoria for Consumptives Act, R.S.O. 1970, c. 422
- The Schools Administration Act, R.S.O. 1970, c. 424; as amended 1971, c. 90
- The Secondary Schools and Boards of Education Act, R.S.O. 1970, c. 425; as amended 1971, c. 68
- The Security Transfer Tax Act, R.S.O. 1970, c. 427
- The Separate Schools Act, R.S.O. 1970, c. 430; as amended 1971, c. 70
- The Sheriffs Act, R.S.O. 1970, c. 434

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The Small Claims Court Act, R.S.O. 1970,  
 c. 439 (includes The Division Courts Act,  
 R.S.O. 1960, c. 110)  
 The Snow Roads and Fences Act, R.S.O.  
 1970, c. 440  
 The Statistics Act, R.S.O. 1970, c. 443  
 The Statute Labour Act, R.S.O. 1970, c. 445  
 The Summary Convictions Act, R.S.O. 1970,  
 c. 450; as amended 1971, c. 10  
 The Surveys Act, R.S.O. 1970, c. 453; as  
 amended 1971, c. 50, 53  
 The Telephone Act, R.S.O. 1970, c. 457  
 The Territorial Division Act, R.S.O. 1970, c. 458  
 The Theatres Act, R.S.O. 1970, c. 459; as  
 amended 1971, c. 50  
 The Tile Drainage Act, R.S.O. 1970, c. 461;  
 as amended 1971, c. 37  
 \*The Tourism Act, 1972, Bill 27 (formerly The  
 Department of Tourism and Information Act,  
 R.S.O. 1970, c. 122) (includes The Tourist  
 Establishments Act, R.S.O. 1960, c. 402)  
 The Training Schools Act, R.S.O. 1970, c. 467  
 The Trees Act, R.S.O. 1970, c. 468  
 The Trench Excavators' Protection Act, R.S.O.  
 1970, c. 469; as amended 1971, c. 50  
 The Trustees Act, R.S.O. 1970, c. 470; as  
 amended 1971, c. 32  
 The University Expropriation Powers Act,  
 R.S.O. 1970, c. 473  
 The Vacant Land Cultivation Act, R.S.O. 1970,  
 c. 476  
 The Venereal Disease Prevention Act, R.S.O.  
 1970, c. 479; as amended 1971, c. 33  
 The Vital Statistics Act, R.S.O. 1970, c. 483  
 The Vocational Rehabilitative Services Act,  
 R.S.O. 1970, c. 484 (includes The Rehabil-  
 itative Services Act, R.S.O. 1960, c. 350)  
 The Voters' List Act, R.S.O. 1970, c. 485  
 The Warble Fly Control Act, R.S.O. 1970, c. 487

The Weed Control Act, R.S.O. 1970, c. 493;  
 as amended 1971, c. 50  
 The Wharfs and Harbours Act, R.S.O. 1970,  
 c. 495  
 The Wolf and Bear Bounty Act, R.S.O. 1970,  
 c. 500; as amended 1970, c. 50  
 The Workmen's Compensation Act, R.S.O.  
 1970, c. 505; as amended 1971, c. 62

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 Reorganization of the Government of Ontario, 1972,  
 Bill 27.

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